# SPECIAL MEETING MARCH 14, 2005

#### **EL DORADO LAFCO**

#### LOCAL AGENCY FORMATION COMMISSION

550 MAIN STREET SUITE E PLACERVILLE, CA 95667 PHONE: (530) 295-2707 FAX: (530) 295-1208

lafco@co.el-dorado.ca.us www.co.el-dorado.ca.us/lafco

#### SPECIAL MEETING

AGENDA - March 14, 2005 - 5:30 P.M.

El Dorado County Government Center Board of Supervisors Chambers, 330 Fairlane, Placerville

<u>Time limits are three minutes for speakers</u>

Speakers are allowed to speak once on any agenda item

- CALL TO ORDER AND ROLL CALL
- 2. PROPOSED INCORPORATION OF EL DORADO HILLS (LAFCO PROJECT NO. 03-10), INCLUDING A STUDY SESSION AND HEARING ON THE DRAFT COMPREHENSIVE FISCAL ANALYSIS PREPARED FOR THE PROJECT
- 3. ADJOURNMENT

The next regularly scheduled LAFCO Commission meeting will be March 23, 2005.

Respectfully submitted, March 2, 2005

Roseanne Chamberlain Executive Officer

All persons are invited to testify and submit written comments to the Commission. If you challenge a LAFCO action in court you may be limited to issues raised at the public hearing or submitted as written comments prior to the close of the public hearing. All written materials received by staff 24 hours before the hearing will be distributed to the Commission. If you wish to submit written material at the hearing, please supply 15 copies.

**NOTE:** State law requires that a participant in a LAFCO proceeding who has a financial interest in the decision and who has made a campaign contribution of more than \$250 to any Commissioner in the past year must disclose the contribution. If you are affected, please notify commission staff before the hearing.

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#### EL DORADO LOCAL AGENCY FORMATION COMMISSION

550 MAIN STREET SUITE E PLACERVILLE, CA 95667 TELEPHONE:(530)295-2707 FAX:(530)295-1208

#### NOTICE OF PUBLIC HEARING

Notice is hereby given that the Local Agency Formation Commission will hold the following public hearings at 5:30 p.m. or as soon thereafter as possible in the El Dorado County Government Center Board of Supervisors Chambers, located at 330 Fairlane, Placerville, CA 95667, to consider the following items:

March 14, 2005: Proposed Incorporation of El Dorado Hills (LAFCO Project 03-10), including a study session and hearing on the Draft Comprehensive Fiscal Analysis prepared for the project

Any person may submit oral or written comments. Staff will distribute written comments to the Commission if submitted 24 hours before the meeting to: Roseanne Chamberlain, Executive Officer, LAFCO, 550 Main Street Suite E, Placerville, CA 95667. Meeting documents will be available for review no less than five days prior to the meeting. If you have any questions, you may contact the LAFCO office during normal business hours at (530) 295-2707.

EL DORADO COUNTY LOCAL AGENCY FORMATION COMMISSION

ROSEANNE CHAMBERLAIN, EXECUTIVE OFFICER

MOUNTAIN DEMOCRAT
TO BE PUBLISHED ONE TIME ONLY: February 21, 2005

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#### NOTICE OF AVAILABILITY OF A DRAFT ENVIRONMENTAL IMPACT REPORT for the PROPOSED INCORPORATION OF EL DORADO HILLS EL DORADO LOCAL AGENCY FORMATION COMMISSION EL DORADO COUNTY, CALIFORNIA

#### SCH # 2004082113

Pursuant to Section 15087 of the California Environmental Quality Act Guidelines as amended to date, this is to advise you that the El Dorado Local Agency Formation Commission (LAFCO) has prepared a Draft Environmental Impact Report (Draft EIR) for the proposed El Dorado Hills Incorporation.

The LAFCO is considering the proposed incorporation of El Dorado Hills as a new city, in accordance with Cortese-Knox-Hertzberg, California Government Code Section 56000 et. seq. and El Dorado LAFCO policies. The incorporation area extends from the Sacramento County Line on the west, to Cameron Park on the east, Folsom Lake on the north, to Latrobe on the south. The proposal includes proposed City boundaries and governmental reorganization.

The Draft EIR contains a full description of the proposed incorporation, the anticipated environmental consequences of the incorporation, mitigation measures recommended to reduce or avoid those impacts, and alternatives to the proposed incorporation. Potentially significant impacts include adverse effects on land use, agricultural and open space resources, public services, visual resources, traffic and circulation, public utilities, human health and safety, geology, soils and mineral resources, noise, air quality, biological resources, and cultural resources. There are no known sites within the incorporation area that are on lists enumerated under Section 65962.5 of the California Government Code. The new City would be required to mitigate potentially significant impacts to the extent feasible and to comply with all applicable policies, programs, codes, regulations, and standards of the County and other agencies with jurisdiction by law over the incorporation area.

Copies of the Draft EIR and all documents referenced in the Draft EIR may be reviewed and/or purchased in the offices of the El Dorado LAFCO, 550 Main Street, Suite E, Placerville, during normal business hours. The office telephone number is 530.295.2707. Copies of the Draft EIR may also be available for review at additional public locations. You may contact the LAFCO office for those locations.

Public Comment Period - Your comments on the project and the adequacy of the Draft EIR are welcome. The period for accepting comments on the adequacy of the Draft EIR document begins March 3, 2005 and extends to April 17, 2005. Any comments should be submitted in writing to the following address:

El Dorado Local Agency Formation Commission 550 Main Street, Suite E Placerville, CA 94553 Attention: Ms. Roseanne Chamberlain, Executive Officer

A public hearing to receive oral comments on the Draft EIR will be conducted on March 23, 2005, 5:30 pm, at the offices of the El Dorado Hills Community Services District, 1021 Harvard Way, El Dorado Hills, California 95762. Notification of the date and time for this hearing will be published at least 10 days in advance.

MOUNTAIN DEMOCRAT
TO BE PUBLISHED ONE TIME ONLY: March 2, 2005

#### NOTICE OF AVAILABILITY OF A DRAFT ENVIRONMENTAL IMPACT REPORT for the PROPOSED INCORPORATION OF EL DORADO HILLS EL DORADO LOCAL AGENCY FORMATION COMMISSION EL DORADO COUNTY, CALIFORNIA

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I, Susan Stahmann, Clerk to LAFCO, do declare that I notified the following persons/entities of the Meetings/Closed Sessions noted below. Further, I Susan Stahmann, do declare that I either posted or caused to be posted the "Agendas/Meetings/Closed Session of LAFCO at the Board of Supervisors and Bldg "C" Main Bulletin Boards on or before 12:00 p.m. on \_\_2.21-OJT

Susan Stahmann, Clerk to LAFCO

	AGENDA - (Double Sided - 7)	Meeting Date: 3/14/05	Mailed: 2-21-07	
$\sqrt{}$	Agenda File - LAFCO			
<b>√</b>	Chamberlain, Roseanne	LAFCO		<u> </u> -
J	John Driscoll, City Mgr.	City of Placerville	487 Main Street	Placerville, CA 95667
	Fratini, Corinne	LAFCO		
<b>√</b>	Sacramento Bee	Folsom Bureau	1835 Prairie City Rd., Suite 500	Folsom, CA 95630
√	Stahmann, Susan	LAFCO		
<b>√</b>	Tahoe Tribune	Editor	3079 Harrison Ave.	So. Lake Tahoe, CA 96150
	AGENDA - (e-mailed)			
e-m	Alcott, Craven	Parks & Recreation Director	calcott@co.el-dorado.ca.us	
e-m	Allen, Nancy	LAFCO Commission	wyomom@webtv.net	
e-m	Arietta, Butch	Springfield Meadows CSD	Barietta57@aol.com	
e-m	Brillisour, Jo Ann	El Dorado County - Planning	jbrillisour@co.el-dorado.ca.us	
e-m	Browne, Scott	Attorney At Law	scottbrowne@jps.net	<u> </u>
e-m	Burney, Naomi	League of Women Voters	nburney@plv4.innercite.com	
e-m	Chamberlain, Roseanne	LAFCO	roseanne@co.el-dorado.ca.us	
e-m	Colvin, Robby	LAFCO Commission	robbycolvin@hotmail.com	
e-m	Cooper, Brian	El Dorado Irrigation District	bcooper@eid.org	
e-m	Costamagna, Gary	LAFCO Commission	pnjcosta@jps.net	
e-m	Davis, Don		ddavis67@pacbell.net	
e-m	Davis, Tom	LAFCO Commission	tomhdavis@aol.com	
e-m	Deister, Ane	EID	adeister@eid.org	
e-m	Dupray, Rusty	LAFCO Commission	bosone@co.el-dorado.ca.us	
e-m	Ford, Frank	Citizens for Good Government	fordcgg@pacbell.net	

e-m	Fraser, John	EID	jfraser@innercite.com
e-m	Fratini, Corinne	LAFCO	cfratini@co.el-dorado.ca.us
e-m	Frye, Larry R., Chief	EDH County Water	Larry@edhfire.com
e-m	Georgetown Gazette-Ctrl Disp	Newspaper	gazette@d-web.com
e-m	Gibson, Thomas	LAFCO Counsel	Thomas.Gibson@bbklaw.com
e-m	Grace, Lori	EID	lgrace@eid.org
e-m	Graichen, Barbara	Consultant	nnatomas@aol.com
e-m	Hagen, Carl	LAFCO Commission	chagen@d-webb.com
e-m	Hidahl, John		john.hidahl@aerojet.com
e-m	Hillyer, Dianna	EDH CSD	dhillyer@edhcsd.org
e-m	Hollis, Bob	Request	rhollis@CarnegiePartners.com
e-m	Jackson, Mindy	El Dorado Transit	mjackson@innercite.com
e-m	Lacher, Bruce	El Dorado County Fire District	c7700@directcon.net
e-m	Life Newspapers	Newspaper	editor@villagelife.com
e-m	Lishman, Kathi	LAFCO Commission	klishman@mac.com
e-m	Loftis, Francesca	LAFCO Commission	floftis@CWnet.com
e-m	Long Ted	LAFCO Commission	tedtahoe@hotmail.com
e-m	Lowery, Wayne	El Dorado Hills CSD-Gen. Mgr.	wlowery@edhcsd.org
e-m	Margaret Moody	BOS	mmoody@co.el-dorado.ca.us
e-m	McDonald, Linda	EID	lmcdonald@eid.org
e-m	Morgan, Jon	Environmental Management	jmorgan@co.el-dorado.ca.us
e-m	Neasham, Sam		Neasham@neashamlaw.com
e-m	Osborne, George	EID	gwclosborne@comcast.net
e-m	Paine, Richard C.	LAFCO Commission	paine@trajen.com
e-m	Parker, Tom	LAFCO Counsel	thomasp@co.el-dorado.ca.us
ę-m	Rescue Fire Protection District	Fire Protection District	rescuefd@directcon.net
e-m	Russell, Dan	El Dorado County Surveyor	drussell@co.el-dorado.ca.us
e-m	Sanders, Vicki	CAO's Office	vsanders@co.el-dorado.ca.us
e-m	Segel, Harriett	Public	tuffi@innercite.com
e-m	Smith & Gabbert, Inc.	El Dorado Land & Development	Kim@waveshift.com
e-m	Solaro, Dave	Board of Supervisors	dsolaro@co.el-dorado.ca.us

e-m	Stack, Noel	Mt. Democrat	nstack@mtdemocrat.net	
e-m	Sweeney, Jack	LAFCO Commission	bosthree@co.el-dorado.ca.us	
e-m	Weimer, Michele	EID	mweimer@eid.org	
e-m		LAFCO Commission	wheeldon@sbcglobal.net	
e-m	Wheeldon, George	LAFCO Commission	nwitt@sbcglobal.net	
	Witt, Norb	EID	cword@eid.org	
e-m	Word, Chris	EID		
e-m	Wright, William	Attorney at Law	billofwrights@sbcglobal.net	
<u> </u>	INCORPORATION ONLY	G. C. D.	1 210 1 1	
e-m	Gill, Laura	CAO's office	lgill@co.el-dorado.ca.us	
e-m	Purvines, Shawna	CAO's office	spurvines@co.el-dorado.ca.us	<u> </u>
e-m	Taylor, Nat	Project Manager	ntaylor@lamphier-gregory.com	
<u> </u>	AGENDA (Single-Sided)			
<u>√</u>	Post- B, C & LAFCO (3)			
√_	Agenda Item File	Districts for Budget		
√	Agenda Item Person			
	PACKET (20) - Mailed			
√	Allen, Nancy	Commission	P. O. Box 803	Georgetown, CA 95634
<b>√</b>	Chamberlain, Roseanne	LAFCO		
<u></u>	Colvin, Roberta	LAFCO Commission	2854 Bennett Dr.	Placerville, CA 95667
V	Costamagna, Gary	Commission	4100 Marble Ridge Road	El Dorado Hills, CA 95762
✓	Dupray, Rusty	Commission	Board of Supervisors	
√	Fratini, Corinne	LAFCO		
√	Gibson, Thomas	LAFCO Counsel	BBK 400 Capitol Mall, Ste 1650	Sacramento, CA 95814
√	Hagen, Carl	LAFCO Commission	2593 Northridge Dr.	Placerville, CA 95667
√	Loftis, Francesca	Commission	7085 Nutmeg Lane	Placerville, CA 95667
√	Long, Ted	LAFCO Commission	2498 Kubel Ave.	So. Lake Tahoe, CA 96150
√	Manard, Aldon	Commission	3591 Coloma Canyon Rd.	Greenwood, CA 95635
V	Paine, Richard C.	Commission	Board of Supervisors	
<b>√</b>	Public Review Binder			
<b>√</b>	Stahmann, Susan	LAFCO		
<b>√</b>	Sweeney, Jack	Commission	Board of Supervisors	

<b>√</b>	Wheeldon, George	Commission	EID-2890 Mosquito Road	Placerville, CA 95667
√_	Extra Copy for Meeting			
√_	Stack, Noel	Mt. Democrat	1360 Broadway	Placerville, CA 95667
√_	Segel, Harriett	Mail	2067 Wood Mar Drive	El Dorado Hills, CA 95762
√_	Chief Larry Fry	EDH County Water Dist. (Mail)	990Lassen Lane	El Dorado Hills, CA 95762
	*Ask RC if Scott & Barbara	packet		
	TOPICS - Mailed -			
√_	Conference Table (2 copies)			2737 Carnelian Cir. EDH
√_	Project Files	All EID- Linda MacDonald-EID	Bell Ranch-Ken Wilkinson	P. O. Box 1983 Pcvl 95667
<b>√</b> _	Misc. Topics to People	All Smith Flat-Jenna Lollis	2903 Jacquier Road	Placerville, CA 95667

# Comprehensive Fiscal Analysis For the Proposed El Dorado Hills Incorporation El Borado County Local Agency Formation Commission March 14, 2005 Economic & Planning Systems, Inc. Petros Privide Residente Economics Regional Economics Land Vas Policy Presentation Overview Board Resolution Incorporation Process Comprehensive Fiscal Analysis (CFA) Findings CFA Components CFA Issues and Conclusions

# \* GFA (saues and Conclusions Board Resolution \* Original Petition filed March 1998 \* Board Resolution (Nov. 25, 2003) defined: \* Proposed Boundary \* Proposed Municipal Services \* Governance \* Timing \* Reorganization \* LAFCO defined Alternative Boundary \* Response of the Conclusions of th

#### **Incorporation Process**

- > Board Resolution
- LAFCO Prepares CFA
- CEQA Requirements
- Negotiations with Affected Agencies
- > Public Workshops
- LAFCO Executive Officer's Report (Findings and Recommended Terms and Conditions)
- Public Hearing and LAFCO Decision
- > Elect)on
- > Effective Date of Incorporation

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CE A	
CFA	Findings



- Proposed City shown to have adequate revenues to fund municipal expenditures and other obligations
- Proposed City able to maintain or improve municipal services currently provided by other entities
- Fiscal strength of proposed City influenced by:
  - Outcome of Motor Vehicle In-Lieu Fee (VLF) legislation
  - \* Boundary alternatives
  - \* Growth and development forecasts

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#### CFA Findings continued



- Revenues transferred to proposed City are not "substantially equal" with expenditures transferred
- Proposed City is capable of making required fiscal mitigation payments to County
- Terms of mitigation payments determined and negotiated
- Other agencies will not be significantly affected by the incorporation

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#### **CFA Components**

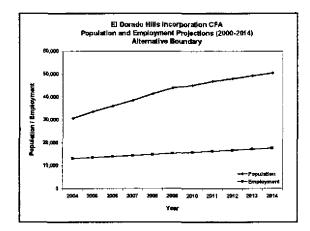
- Forecasts Growth and Development Forecasts
- Municipal Budget Model (Costs and Revenues)
- 3 Alternatives and Sensitivity Analyses
- Impacts on Affected Agencies (e.g., County, Fire Districts)
- > Feasibility Findings

☑ Deratio Main Incorporation Draft CF

#### CFA Components Growth and Development Forecasts

- Population and Employment Estimates
- Land Use and Unit Value Assumptions
- Development Schedule
  - Residential Absorption
  - > Nonresidential Development

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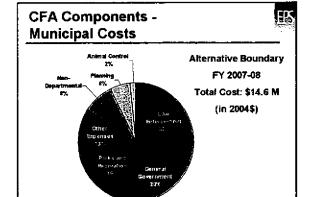
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#### **CFA Components -Municipal Costs**

- \* General Government
  - City Council
  - <sup>5</sup> City Manager
  - Finance
  - City Clark
  - > City Attorney
- Law Enforcement
- ► Planolog

- 1 Environmental Health
- \* Apimai Control
- Exiks and Repression
- \* Non-Departmental Expenses
- 🔻 Contingancy
- \* Administrative Services \* County Loss Repayment

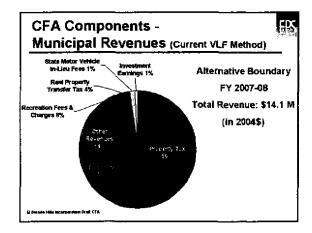


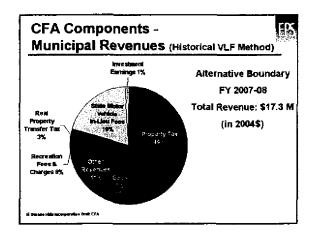
#### CFA Components -**Municipal Revenues**

- Property Tax
- 3 Sales Tax
- \* Real Property Transfer Tax
- Park and Recreation Fees & Charges
- Transient Occupancy Tax
- \* State Motor Vehicle In-Lieu Fees
- 1 Investment Earnings

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CFA Components - Alternatives & Sensitivity Scenarios	13.5
> VLF Methodology	
* Boundary Alternatives	
Development Assumptions	
• Exclusion of Business Park	
Sales Tax Revenues	

		arios
Boundary Alternatives and Scenarios	Current VLF Methodology	Historical VLF Methodology
Base Boundary		
Base Growth Rate Scenario	X	x
25% Reduced Growth Rate Scenario	X	x
Exclusion of Business Park Scenario	X	X
Increased Retail Development Scenario	x	
Alternative Boundary		
Base Growth Rate Scenario	X	X
25% Reduced Growth Rate Scenario	X	x
Exclusion of Business Park Scenario	X	x
Increased Retail Development Scenario	X	

impact to County General Fund	
Revenues Transferred or Lost	\$ 4.1 ឱ្យវិទ្រា
Expenses Transferred	\$ 3.8 Million
County Surplus or (Deficit)	\$(0.3) Million
Impact to County Road Fund	
Revenues Transferred or Lost	\$ 1.4 Million
Expenses (Net of Revenue Offsets)	\$ 0.5 Milition
County Surplus or (Deficit)	\$(0.9) Million
ombined County Surplus or (Deficit)	\$(1.2) Million

Impact to Fire Protection Districts	
Revenues Transferred or Lost	\$ 0.9 Million
Expenses Transferred	S 0.3 Million
County Surplus or (Deficit)	\$(0.3) Million

#### **CFA Issues and Conclusions**

- Proposed City is fiscally feasible
- \* Feasibility results are sensitive to changes in key assumptions
- \* Incorporation Committee and County have not negotiated a fisca) mitigation agreement
- \* A practical fiscal mitigation agreement could assure

feasibility and mitigate County and other agency impacts B Derado Hilló locus poradios Draft CFA

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#### **Comprehensive Fiscal Analysis**

## For the Proposed El Dorado Hills Incorporation

El Dorado County Local Agency Formation Commission March 14, 2005

Economic & Planning Systems, Inc.

Public Finance Real Estate Economics Regional Economics Land Use Policy



#### **Presentation Overview**

- Board Resolution
- Incorporation Process
- Comprehensive Fiscal Analysis (CFA) Findings
- CFA Components
- CFA Issues and Conclusions



#### **Board Resolution**

- Original Petition filed March 1998
- ▶ Board Resolution (Nov. 25, 2003) defined:
  - Proposed Boundary
  - ▶ Proposed Municipal Services
  - Governance
  - Timing
  - Reorganization
- LAFCO defined Alternative Boundary



#### **Incorporation Process**

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- Public Workshops
- ▶ LAFCO Executive Officer's Report (Findings and Recommended Terms and Conditions)
- Public Hearing and LAFCO Decision
- **Election**
- Effective Date of Incorporation



#### **CFA Findings**

- Proposed City shown to have adequate revenues to fund municipal expenditures and other obligations
- Proposed City able to maintain or improve municipal services currently provided by other entities
- Fiscal strength of proposed City influenced by:
  - Dutcome of Motor Vehicle In-Lieu Fee (VLF) legislation
  - Boundary alternatives
  - Growth and development forecasts



#### CFA Findings continued

- Revenues transferred to proposed City are not "substantially equal" with expenditures transferred
- Proposed City is capable of making required fiscal mitigation payments to County
- Terms of mitigation payments determined and negotiated
- Other agencies will not be significantly affected by the incorporation



#### **CFA Components**

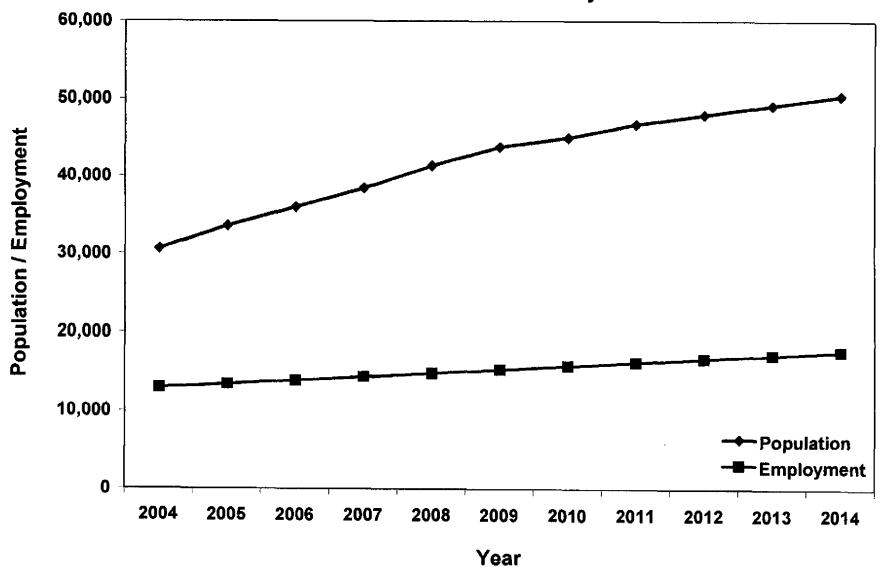
- Growth and Development Forecasts
- Municipal Budget Model (Costs and Revenues)
- Alternatives and Sensitivity Analyses
- Impacts on Affected Agencies (e.g., County, Fire Districts)
- Feasibility Findings



# **CFA Components - Growth and Development Forecasts**

- Population and Employment Estimates
- Land Use and Unit Value Assumptions
- Development Schedule
  - Residential Absorption
  - Nonresidential Development

### El Dorado Hills Incorporation CFA Population and Employment Projections (2000-2014) Alternative Boundary





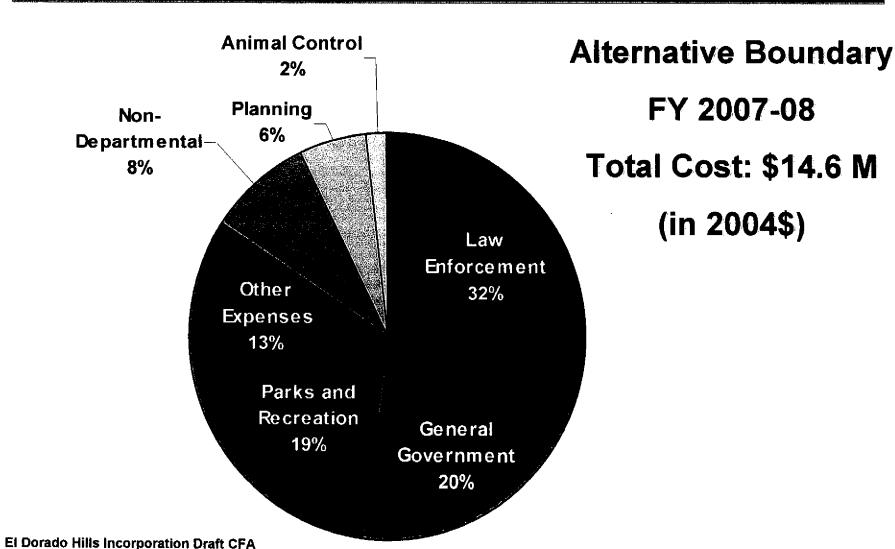


- General Government
  - City Council
  - City Manager
  - Finance
  - City Clerk
  - City Attorney
  - Administrative Services
- Law Enforcement
- Planning

- Environmental Health
- Animal Control
- Parks and Recreation
- Non-Departmental Expenses
- Contingency
- County Loan Repayment







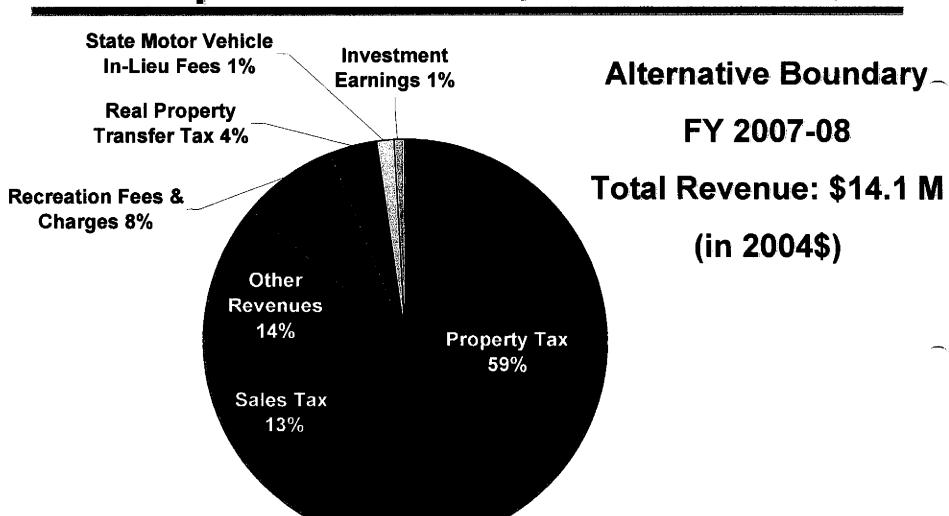


# CFA Components - Municipal Revenues

- Property Tax
- Sales Tax
- ▶ Real Property Transfer Tax
- Park and Recreation Fees & Charges
- ▶ Transient Occupancy Tax
- State Motor Vehicle In-Lieu Fees
- Investment Earnings



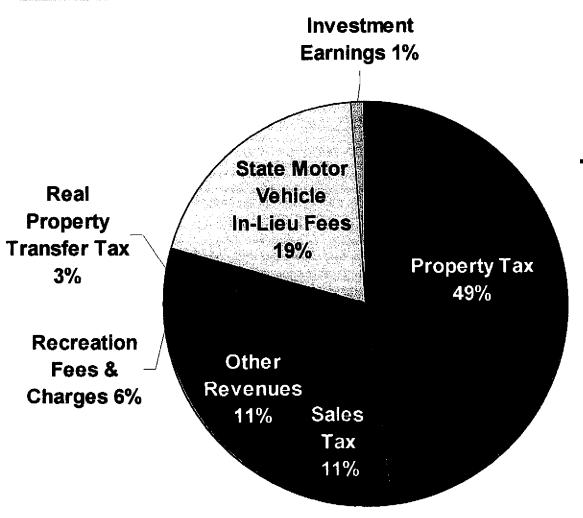




El Dorado Hills Incorporation Draft CFA







Alternative Boundary

FY 2007-08

**Total Revenue: \$17.3 M** 

(in 2004\$)



# **CFA Components - Alternatives & Sensitivity Scenarios**

- VLF Methodology
- Boundary Alternatives
- Development Assumptions
- Exclusion of Business Park
- Sales Tax Revenues



# **CFA Components - Alternatives & Sensitivity Scenarios**

Boundary Alternatives and Scenarios	Current VLF Methodology	Historical VLF Methodology
Base Boundary		
Base Growth Rate Scenario	X	X
25% Reduced Growth Rate Scenario	X	X
Exclusion of Business Park Scenario	X	X
Increased Retail Development Scenario	X	
Alternative Boundary		
Base Growth Rate Scenario	X	X
25% Reduced Growth Rate Scenario	X	X
Exclusion of Business Park Scenario	X	X
Increased Retail Development Scenario	X	



#### **CFA Components – County Impacts**

Impact to County General Fund	
Revenues Transferred or Lost	\$ 4.1 Million
Expenses Transferred	\$ 3.8 Million
County Surplus or (Deficit)	\$(0.3) Million
Impact to County Road Fund	
Revenues Transferred or Lost	\$ 1.4 Million
Expenses (Net of Revenue Offsets)	\$ 0.5 Million
County Surplus or (Deficit)	\$(0.9) <b>M</b> illion
Combined County Surplus or (Deficit)	\$(1.2) Million



#### **CFA Components – Fire District Impacts**

#### Impact to Fire Protection Districts

**Revenues Transferred or Lost** 

**Expenses Transferred** 

**County Surplus or (Deficit)** 

\$ 0.0 Million

\$ 0.3 Million

**\$(0.3) Million** 



#### **CFA Issues and Conclusions**

- Proposed City is fiscally feasible
- Feasibility results are sensitive to changes in key assumptions
- Incorporation Committee and County have not negotiated a fiscal mitigation agreement
- ▶ A practical fiscal mitigation agreement could assure feasibility and mitigate County and other agency impacts