## LOCAL AGENCY FORMATION COMMISSION AUGUST 24, 2005

# EL DORADO LAFCO LOCAL AGENCY FORMATION COMMISSION

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## **AGENDA**

## August 24, 2005 - 5:30 P.M.

El Dorado County Hearing Rm., 2850 Fairlane Court, Bldg. C., Placerville, California

Time limits are three minutes for speakers. Speakers should complete a "Request to Speak Form."

If you need a disability- related accommodation to participate in this meeting, contact LAFCO staff at least two days prior to the meeting.

## 1. CALL TO ORDER AND ROLL CALL

## 2. CONSENT CALENDAR

- A. ADOPTION OF AGENDA
- B. MINUTES OF THE MEETING OF APRIL 18, 2005
- C. MINUTES OF THE MEETING OF MAY 18, 2005
- D. MINUTES OF THE MEETING OF JUNE 1, 2005
- E. MINUTES OF THE MEETING OF JUNE 8, 2005
- F. MINUTES OF THE MEETING OF JUNE 22, 2005
- G. MINUTES OF THE MEETING OF JULY 11, 2005
- H. MINUTES OF THE MEETING OF JULY 27, 2005
- I. APPROVAL OF CLAIMS
- J. APPROVAL OF CLAIMS (ADDITIONS)

#### 3. PUBLIC FORUM/PUBLIC COMMENT

Members of the public may address the Commission concerning matters within the jurisdiction of LAFCO which are not listed on the agenda. No action may be taken on these matters.

## 4. FEE WAIVER REQUEST: FORNI ROAD RIGHT-OF-WAY REORGANIZATION, LAFCO PROJECT 05-11

Request by the proponent, City of Placerville, for a waiver of LAFCO fees for the Forni Road Right-of-Way Reorganization.

## 5. EXTENSION OF TIME TO COMPLETE PROCEEDINGS: GREEN SPRINGS RANCH REORGANIZATION, LAFCO PROJECT 98-11

Request by El Dorado Irrigation District for an extension to November 2006 for completion of proceedings for the Green Springs Ranch Reorganization, approved by LAFCO on September 22, 2004.

- 6. REPORT AND RECOMMENDATIONS OF THE AD HOC PERSONNEL COMMITTEE (SUCCESSION/REPLACEMENT)
- 7. ELECTION OF DIRECTORS TO THE SPECIAL DISTRICT RISK MANAGEMENT AUTHORITY
- 8. OTHER BUSINESS
  - A. LEGISLATION The commission may authorize support or opposition to bills currently pending before State Legislature.
  - B. COMMISSIONER ANNOUNCEMENTS
  - C. COUNSEL REPORT
  - D. EXECUTIVE OFFICER REPORT
    - 1. Correspondence
    - 2. Miscellaneous Items
    - 3. Budget/Project Status Report
    - 4. Report on Proposed Incorporation of the City of El Dorado Hills

## 9. ADJOURNMENT

The next regularly scheduled LAFCO Commission meeting will be September 28, 2005.

Respectfully submitted, August 2, 2005

Roseanne Chamberlain

**Executive Officer** 

All persons are invited to testify and submit written comments to the Commission. If you challenge a LAFCO action in court you may be limited to issues raised at the public hearing or submitted as written comments prior to the close of the public hearing. All written materials received by staff 24 hours before the hearing will be distributed to the Commission. If you wish to submit written material at the hearing, please supply 15 copies.

NOTE: State law requires that a participant in a LAFCO proceeding who has a financial interest in the decision and who has made a campaign contribution of more than \$250 to any Commissioner in the past year must disclose the contribution. If you are affected, please notify commission staff before the hearing.

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## AGENDA NO. 2 CONSENT CALENDAR

STATE OF CALIFORNIA, COUNTY OF EL DORADO

## LOCAL AGENCY FORMATION COMMISSION MINUTES OF APRIL 18, 2005

## 1. CALL TO ORDER AND ROLL CALL

The special meeting of the Local Agency Formation Commission held April 18, 2005, was called to order by Chair Manard in the community room of the El Dorado Hills Community Services District, 1021 Harvard Way, El Dorado Hills.

COMMISSIONERS - PRESENT Roberta Colvin, City Nancy Allen, District Gary Costamagna, District Rusty Dupray, County Aldon Manard, Public COMMISSIONERS - ABSENT Ted Long, City Richard C. Paine, County

ALTERNATE COMMISSIONERS - PRESENT Francesca Loftis, Public Carl Hagen, City

COMMISSION STAFF - PRESENT
Roseanne Chamberlain, Executive Officer
Susan Stahmann, Clerk to the Commission
Nat Taylor, Consultant and Project Manager

ALTERNATE COMMISSIONERS - ABSENT George Wheeldon, District James R. Sweeney, County

COMMISSION STAFF - ABSENT Thomas Gibson, LAFCO Counsel

ROLL CALL - VOTING MEMBERS: Colvin, Allen, Dupray, Costamagna, Manard, Hagen

#### 2. Consent Calendar

The Executive Officer requested Consent Item D be continued.

A. Adoption of Agenda

Scott Browne, Incorporation Counsel

B. Minutes of the Meeting of March 14 & March 23, 2005

C. Approval of Claims

D. Amendment to the LAFCO Conflict of Interest Code

MOTION: Dupray moved to approve 2 A,B, and C; second by Costamagna

**ACTION:** The motion carried unanimously.

## 3. Public Forum/public Comment

No one requested to speak.

## 4. Salary Increases Commensurate with Recent Increases Approved by the Board of Supervisors for County Employees

The Executive Officer reviewed the packet and staff report.

The Chair opened the public hearing.

L.G. Lloyd requested clarification of the percentage of the increase.

Colvin moved to approve the attached new base salary scale for LAFCO positions with increases consistent with increases for County staff, and authorize payment of the increases retroactive to March 5, 2005, equal to the County changes; second by Costamagna.

The Chairman noted Commissioner Paine just arrived.

**ACTION:** The motion passed unanimously.

## 5. Proposed Incorporation of the City of El Dorado Hills, LAFCO Project No. 03-10, Including Study Session and Possible Direction to Staff Regarding Proposed and Alternative Boundaries

The Chairman requested all speakers to fill out a request to speak and noted the 3 minute time limit.

Nat Taylor, Project Manager, and the Executive Officer provided the staff report, reviewed the maps, boundary history and areas of special concern.

The Chairman opened the public hearing.

Justin Masters, El Dorado Hills resident, speaking as an individual, called attention to documents from the EDH CSD and cited reasons for including the Business Park.

Paul Reveling, El Dorado Hills resident, supported the "No Islands" alternative, including the Business Park and cited points of system architecture, noting the close ties of the Business Park to the city.

David Tierney, business owner involved with the incorporation committee, cited CFA data about the Business Park and benefits of including that area.

Stuart Colvin, resident of EDH, supported the "No Islands" boundary with the inclusion of the Business Park.

Fran Thompson, resident of EDH, expressed concern about costs and delay, and supported the "No Islands" boundary with the inclusion of the Business Park.

Dr. John Thompson, resident of EDH, urged inclusion of commercial, residential and industrial land.

Norb Witt, speaking as an individual, noted liabilities associated with excluding the Business park.

Wayne Lowry, General Manager of EDH CSD, thanked the Commission for meeting in EDH, and reviewed the EDH CSD resolution provided to the Commission.

John Hidahl, Chairman of the incorporation committee, thanked the Commission for meeting in EDH, then asked for adoption of the "No Islands" boundary, citing several reasons for doing so, including signatures provided from business park constituents.

Wallie Richardson, EDH resident and president of the Summit Homeowners Association, endorsed the ideas expressed by prior speakers, citing the need for the tax base of the industrial area.

Jay Dennis, resident of EDH, representing residents of the Lakehills area, noted the rural nature of that area and asked to be excluded.

Norm Rowett, on behalf of the incorporation committee, thanked the Commission for meeting in EDH and for holding the special meeting early. He supported the "No Islands" boundary.

Joe Chin, EDH CSD Board President, affirmed the points made by the General Manager, noted several sections of the Cortese-Knox-Hertzberg Act, then emphasized the benefits of the "No Islands" boundary.

Larry Brilliant, resident, member of the Board of the CSD, member of the Chamber of Commence, etc., recommended approval of "No Islands" boundary, He noted that there would be adverse financial effects of excluding the Business Park from the city, just as there had been adverse effects of leaving the Business Park out of the CSD.

Mike Hewitt, resident, submitted signatures from the Business Park requesting inclusion in the city.

Angie Zimmerman, resident and business owner, said it doesn't make any sense to exclude the Business Park.

Bill Clark, resident, stated he's for the alternative boundary.

Gail Gebhardt, VP of Operations for Cimo Commercial, the original developer of the Business Park, clarified Business Park history and ownership, noting likelihood of increased fees on business. As a resident of EDH she suggested removing the Lakehills Drive area and said she can't understand how incorporation will help citizens.

Larry Keenan, unaffiliated resident, urged sound public policy. He stated that the boundary decision will determine the success of the city, and including the Business Park will enhance the growth of the Business Park.

Ray Myers, property owner, affirmed staff recommendations and cited the need to fund roads and infrastructure.

Bert Mutz, representing Marble Mountain Homeowners CSD, requested MMHCSD be excluded from the boundaries. He recognized the island problem if Marble Valley remains in the city, but asked that MMHCSD be excluded if Marble Valley is removed.

Rich Buegger, resident, explained that EDH is ready to become a city, and stated that the Business Park is a part of the city.

Jack Crawford, business owner and resident, supported inclusion of the Business Park for it's positive impact on businesses there.

Fred Bason, resident, noted the need for more housing in EDH with a variety of prices for future generations.

Doug Hust, resident working in the real estate business, gathered signatures from the Business Park and affirmed the need to include the Business Park in the boundary.

Art Marinaccio, cited the lack of need for service from the city in the Business Park. He explained that there is no study to evaluate the loss of revenue to the County if the Business park is excluded. He suggested that lands in the Green Valley and Bass Lake Rd. area be included. He emphasized that the Lakehills land cannot be removed from the city because they residents will lose their only mechanism for enforcing CC&R's (CSD). He clarified that this loss of service would be a significant environmental effect, which is not addressed in the EIR. Another problem is the affordable housing requirement in the new city.

In response to comments and jeering from the audience, the Executive Officer explained that the Commission did not tolerate such disruptions.

Dave Jacobsen, resident, spoke to say he hasn't heard any reasons to leave the Business Park out.

Bob Dorr, resident, emphasized letter he sent from the Business Park association, and asked for a boundary with a logical peninsula to exclude the Business Park. His concern is that the cost of doing business will go up under the city, but the services would not change, compromising its viability.

Rick Tippet, resident, said that it was not appropriate to exclude areas that were part of the EDH community.

The Chairman continued the hearing to the next meeting. Counsel noted that a final decision would be made at a subsequent meeting.

Commissioner Dupray generally directed staff to further analyze the Lakehills area. Commissioner Colvin requested a tour of the incorporation area. There was discussion among staff, counsel and commissioners about various areas, their land uses and zoning designation.

The Executive Officer noted the requirement to fully analyze the original proposal boundary and also explained that in addition to land uses and zoning, the need for municipal services would also be another indicator of a logical boundary.

The Chairman concluded the public comment and continued the hearing to the next meeting.

The Executive Officer announced the availability of copies of the fiscal and environmental studies.



## 6. ADJOURNMENT

Chair Manard adjourned the meeting. The next LAFCO meeting will be held on 27, 2005.

APPROVED BY THE COMMISSION AUTHENTICATED AND CERTIFIED

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## STATE OF CALIFORNIA, COUNTY OF EL DORADO

LOCAL AGENCY FORMATION COMMISSION MINUTES OF MAY 18, 2005

## 1. CALL TO ORDER AND ROLL CALL

The meeting of the Local Agency Formation Commission held May 18, 2005, was called to order at 5:30 p.m. by Chair Manard in the meeting room, Building C of the Government Center, 2850 Fair Lane, Placerville, California.

**COMMISSIONERS - PRESENT** 

Roberta Colvin, City Ted Long, City Richard C. Paine, County Rusty Dupray, County Aldon Manard, Public Gary Costamagna, District Nancy Allen, District **COMMISSIONERS - ABSENT** 

ALTERNATE COMMISSIONERS - PRESENT

Carl Hagen, City (arrived after roll call)

ALTERNATE COMMISSIONERS - ABSENT Francesca Loftis, Public

James R. Sweeney, County George Wheeldon, District

**COMMISSION STAFF - PRESENT** 

Roseanne Chamberlain, Executive Officer Susan Stahmann, Clerk to the Commission Corinne Fratini, LAFCO Policy Analyst Scott Brown, Incorporation Counsel Nat Taylor, Consultant, Project Manager **COMMISSION STAFF - ABSENT** Thomas Gibson, LAFCO Counsel

ROLL CALL - VOTING MEMBERS: Colvin, Long, Paine, Dupray, Manard, Costamagna, Allen

Chair Manard asked for a motion to approve the agenda including the amended item Agenda Item No. 6, on the Amended Agenda.

### MOTION

Long moved to approve the agenda, second by Allen.

## **ACTION**

The motion was supported unanimously.

## 2. PUBLIC FORUM/PUBLIC COMMENT

None given.

# 3. RESOLUTION OF THE EL DORADO LOCAL AGENCY FORMATION COMMISSION NO. L-05-06, CERTIFYING THE FINAL ENVIRONMENTAL IMPACT REPORT FOR THE INCORPORATION OF EL DORADO HILLS, CALIFORNIA

Ms. Chamberlain reviewed the packet materials, noting the recommendation for conceptual approval of this item. Mr. Taylor explained the required CEQA actions, potential impacts, and the reasoning for the recommendation. He noted there were discrepancies in the Executive Summary, and non-substantive changes for the final.

There was Commission discussion regarding completing the wording changes needed in the documents. Commissioner Costamagna suggested waiting until the final version before approval.



Long moved to accept the document as complete, except for administrative changes. The motion failed for lack of a second.

The Chairman opened the public hearing.

John Hidahl, incorporation committee, urged approval of the staff recommendation in order to keep to the time frame.

Paul Raveling, resident, EDH, agreed with John Hidahl, affirmed that the EIR is good, and noted that certain impacts "inherited" from the County were included as indirect impacts.

Justin Masters, Board member of EDHCSD, encouraged approval of the EIR.

Brian Veercamp, EDH Fire, noted that an agreement about wildland fire protection is needed and will affect the EIR. He requested the Commission hold off on the action.

Bill Knoop, Rescue Fire Chief, agreed with EDH Fire, noting the letter submitted by EDH.

Mr. Taylor explained that an agreement to implement a mitigation is separate from the EIR, and not connected to the certification.

Bill Wright, Legal Counsel for Rescue FPD and EDCFPD, stated the EIR is woefully inadequate and the mitigations do not mitigate the impacts. He suggested waiting until the final hearing date.

There was discussion among staff, the Commission and Mr. Wright, to distinguish the EIR itself from issues about the certainty of mitigation measures and guarantees. Counsel clarified that the Terms and Conditions of Approval will contain implementation language.

Art Marinaccio, Shingle Springs, expressed disappointment with the EIR, noting deficiencies for affordable housing, exclusion of the Business Park, and Marble Mountain area.

Norm Rowett, incorporation committee, stated that affordable housing was adequately addressed and the fire department is guaranteed its payment.

Kirk Bone, representing Marble Valley LLC, Parker Development, encouraged the Commission to wait to approve the CEQA, not to cut corners.

Joe Harn, County Auditor, proposed that a portion of the property tax should be provided to the fire districts as mitigation for CDF costs. He stated the best way to keep fire districts happy is to implement a property tax split in EDH and give some to the affected fire districts. He said that LAFCO would have the authority to implement that. He advised that if you want the fire service problems to go away, the best way is to give them a permanent portion of the tax increment.

Commissioner Long reaffirmed that the arrangements for payment need not be included in the EIR. He noted that the concerns focus on the guarantee of payment rather than the CEQA issues. Staff clarified the coordination between the CEQA impacts and mitigations with the terms and conditions. Larry Brilliant, Resident EDH, former EDHCWD board member, noted the EIR is adequate and complete. He noted that the property tax share of the district is among the highest in the state. He emphasized the need for partnership among agencies. He endorsed staff recommendations.

Joe Chinn, Resident, clarified the relationship between the financial issues and the environmental analysis. He noted that the property tax, based on assessed valuation, and the future costs of wildland fire protection have an inverse relationship.

Commissioner Costamagna clarified with staff the various corrections and changes to be added. In answer to his questions, staff confirmed that the process would not be delayed if the Commission did not give conceptual approval to the CEQA documents. Counsel confirmed that transfer of taxes could only occur under revenue neutrality, and that the CDF issue is not a revenue neutrality issue because there is no transfer of service between the city and the fire provider.



Long moved to certify the environmental report with the clerical additions and corrections that are required to be made. The motion failed for lack of a second.

#### MOTION

Allen moved that we refer this (CEQA Resolutions) to the next meeting of LAFCO. Second by

### **ACTION**

The motion was support unanimously.

- 4. RESOLUTION OF THE EL DORADO LOCAL AGENCY FORMATION COMMISSION NO. L-05-07, ADOPTING FINDINGS OF FACT AND STATEMENT OF OVERRIDING CONSIDERATIONS FOR THE INCORPORATION OF EL DORADO HILLS, CALIFORNIA
- 5. RESOLUTION OF THE EL DORADO LOCAL AGENCY FORMATION COMMISSION NO. L-05-08, ADOPTING A MITIGATION MONITORING AND REPORTING PROGRAM FOR THE INCORPORATION OF EL DORADO HILLS, CALIFORNIA

#### MOTION

Paine moved that we continue items 4 and 5 to next week; second by Costamagna.

#### **ACTION**

The motion was support unanimously.

6. REVIEW OF STATUS OF REVENUE NEUTRALITY NEGOTIATIONS AND CONSIDERATION OF POSSIBLE ALTERNATIVE ACTIONS

The Executive Officer reviewed the materials submitted to the commission. Mr. Browne discussed the time line and risk of missing the November ballot. He explained the options and consequences of each.

Louis Green, County Counsel for ED County and member of a negotiation committee, emphasized the County's desire to reach an agreement and the substantial progress that has been made in the last 2 days, including informal discussions and a real breakthrough. He discouraged mediation and recommended a shorter negotiation period than the 90 days.

Norm Rowett, negotiation leader for the incorporation committee, desires an agreement but explained he believes the negotiations are at an impasse. He said the last offer is unacceptable and requested the Commission declare an impasse.

Joe Chinn, Resident and member of negotiating team, requested the Commission declare an impasse but allow for an agreement if one is reached by May 25.

Justin Masters, resident and Board member of EDHCSD, suggested each party, including LAFCO, define their position. He noted that mediation may delay the project

Larry Brilliant, resident, recalled his experience 3 years ago on the negotiation committee and urged the Commission to keep on the time line.

Chairman Manard asked for additional public comment; there was none.

Commissioner Dupray stated he was offended and disappointed with the way staff wrote the staff report for this agenda item and for instructing the parties to continue negotiating for the full 90 day period. He stated that forcing the full 90 day negotiation period was never the intent or position of the County. He explained that the Board of Supervisors have instructed their negotiation team that the goal is to have to incorporation should be on the November ballot.



Dupray moved to direct the parties continue the negotiations without specifying that the negotiations would necessarily continue the full 90 days; second by Paine.

Scott Browne explained that the policies specify a 90-day deadline, and absent some specific direction the negotiations will continue to June 12. He requested a few minutes to calculate the last possible date for negotiations to conclude.

Commissioner Paine suggested LAFCO should do everything possible to encourage an agreement.

Mr. Taylor explained that staff is prepared to put together terms and conditions, and needs to allow for time to do so.

The Chairman called a short break, then reconvened the meeting and noted the progress that is being made through cooperation.

The Executive Officer identified the critical path and explained that to meet the November election deadline, agreement would need to be reached by May 27 and the Board of Supervisors would have to act to approve the agreement prior to LAFCO's June 1 meeting. There was discussion about the dates when the Board could meet.

Commissioner Long asked, and staff confirmed, that staff would be preparing fiscal terms and conditions if no agreement is reached, and will be ready for hearing by June 1<sup>st</sup> or June 8<sup>th</sup> at the latest. He proposed that the motion be amended for this arrangement, to ensure we make the June 1<sup>st</sup> deadline. He emphasized that if there is a deal we go with it but if there is not staff is ready with LAFCO terms and conditions.

Commissioners Paine and Long agreed regarding the deadline and the back up plan for LAFCO terms and conditions.

Counsel clarified the revised motion as follows:

Encourage the parties to continue the revenue neutrality negotiations with as much diligence as possible and with an understanding that if the agreement is not complete by May 27, LAFCO staff is directed to proceed as if there is no agreement and prepare terms and conditions for revenue neutrality. The Board of Supervisors is strongly urged to meet and approve the agreement, if reached, on or before June 1<sup>st</sup>.

Commissioner Long clarified that an agreement is reached when the Board of Supervisors approves it. Counsel clarified that the revenue neutrality numbers would be needed by May 27.

#### MOTION

Dupray amended his earlier motion and moved as follows: Encourage the parties to continue the revenue neutrality negotiations with as much diligence as possible and with an understanding that if the agreement is not complete by May 27, LAFCO staff is directed to proceed as if there is no agreement and prepare terms and conditions for revenue neutrality. The Board of Supervisors is strongly urged to meet and approve the agreement, if reached, on or before June 1st. Second by Paine.

## <u>ACTION</u>

#### The motion was support unanimously

Counsel requested the Commission approve the guidelines drafted by EPS for the preparation of revenue neutrality terms and conditions, to implement the action just taken

## Moved by Long; second by Colvin.

Lou Green, County Counsel, asked that EPS consider those areas where the parties have reached agreement. There were Commission consensuses to do so.

Norm Rowett, asked that staff develop the terms and conditions independently of the agreement. Counsel noted that the principles/guidelines include consideration of concepts where some agreement has been reached (section #4). Counsel also clarified that there is no conflict for Supervisors based on legislation. The Executive Officer recounted the actions taken in this meeting.

#### ACTION

The motion was support unanimously.

## 7. ADJOURNMENT

Chair Manard adjourned the meeting at 8:25 p.m. The next LAFCO meeting will be May 25, 2005

APPROVED BY THE COMMISSION AUTHENTICATED AND CERTIFIED

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STATE OF CALIFORNIA, COUNTY OF EL DORADO

LOCAL AGENCY FORMATION COMMISSION MINUTES OF JUNE 1, 2005

## 1. CALL TO ORDER AND ROLL CALL

The meeting of the Local Agency Formation Commission held June 1, 2005, was called to order at 5:35 p.m. by Chair Manard in the meeting room, Building C of the Government Center, 2850 Fair Lane, Placerville, California.

#### **COMMISSIONERS - PRESENT**

Roberta Colvin, City Ted Long, City Richard C. Paine, County Rusty Dupray, County Aldon Manard, Public Gary Costamagna, District Nancy Allen, District **COMMISSIONERS - ABSENT** 

#### ALTERNATE COMMISSIONERS - PRESENT

Carl Hagen, City Francesca Loftis, Public

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COMMISSION STAFF - PRESENT
Roseanne Chamberlain, Executive Officer
Corinne Fratini, LAFCO Policy Analyst
Scott Browne, Special LAFCO Counsel

ALTERNATE COMMISSIONERS - ABSENT George Wheeldon, District

James R. Sweeney, County

## COMMISSION STAFF - ABSENT

Susan Stahmann, Clerk to the Commission Thomas Gibson, LAFCO Counsel

ROLL CALL - VOTING MEMBERS: Dupray, Paine, Costamagna, Allen, Colvin, Long, Manard

## ADDENDUM: CLOSED SESSION - CONFERENCE WITH LEGAL COUNSEL

Mr. Browne explained the need to discuss legal matters and the potential for exposure to litigation pursuant to (b) of Section 54956.9. Chair Manard adjourned to closed session at 5:37 p.m. and invited alternates to attend.

Meeting reconvened the public hearing at 6:38 p.m. Counsel reported the Commission met in closed session to discuss potential litigation with no reportable action.

#### 2. CONSENT CALENDAR

#### A. ADOPTION OF AGENDA

## **MOTION**

Commissioner Costamagna moved to approve, second by Commissioner Long.

#### **ACTION**

Motion was supported unanimously.

### 3. PUBLIC FORUM/PUBLIC COMMENT

Chair Manard opened the public forum. None given

## 4. APPROVAL OF PROPOSED INCORPORATION OF THE CITY OF EL DORADO HILLS; LAFCO PROJECT NO. 03-10

Mr. Taylor outlined staff report and reviewed Commission determinations and decisions from previous meeting, including boundary issues. He reviewed the changes directed in previous meetings, including exclusion of Marble Valley, Marble Mountain CSD, and southern parcel inclusions and exclusions. He recommended continuation of CEQA related decisions. The final resolutions will be addressed at the June 8th meeting.

Page 1 of 5

Commissioner Long moved to ratify changes, second by Commissioner Long.

No public comment given.

#### ACTION

### Motion was supported unanimously.

Mr. Taylor reviewed the second part of the decision and the staff report pertaining to service issues and directions from previous meetings.

Commissioner Dupray and Paine discussed cemetery service and wording. Ms. Chamberlain clarified revised language to cemetery administration and to explicitly designate "Mormon Island Cemetery and others as required by law".

#### MOTION

Commissioner Long moved to ratify change wording including revised cemetery language, second by Commissioner Colvin.

Ms. Chamberlain clarified that some minor clean up changes will be made for final version.

Mr. John Hidahl, Incorporation Committee, has asked Transit Authority to allow an exit clause to be added for long term flexibility.

Ms. Chamberlain clarified that staff the recommendation is to approve language subject to any mutually agreeable changes.

Jack Sweeney, Member of the BOS of El Dorado County, stated he does not want County to have responsibility for cemeteries within the city.

There was commission/staff discussion regarding responsibility for cemetery services, whether or not to designate an agency to be responsible for cemetery services.

Ms. Chamberlain clarified the language of the motion to read: Ratify the language prepared by staff, subject to corrections and clerical changes, provide for amendments under the Transit language and modify the language for cemetery districts as stated by staff.

#### **ACTION**

### Motion was supported unanimously.

Mr. Taylor returned to Lakehills issue noting staff recommendation is that the Lakehills area remain in the boundaries of the city in order to continue service to the residents. The Executive Officer called attention to the map showing the Lakehills area.

The Chairman opened the public hearing.

The following owners in the Lakehills area asked to be excluded from the city boundaries: Gary & Janet Applegarth, Jay Dennis, Gary Fletcher

Commissioner Long read the enforcement clause for the Lakehills CC&R's and noted that the CC&R's remain unaffected and asked the owners if there were any other issues they wanted to raise.

Shan Nedjatian, Lakehills resident, requested to be included in the city boundaries.

Art Marinnacio, representing Shan Nedjatian, spoke regarding the lack of documentation in the EIR or in any other studies for loss of CC&R enforcement services if Lakehills is left out of city. He urged commission to leave Lakehills in the city boundaries.

Mr. Norb Witt, clarified that Architectural Control Committee is previous name of El Dorado Hills CSD.

Chair Manard closed the public comment period.

There was lengthy cominission/staff/legal counsel discussion regarding trie effects of removing this ereal and the potential environmental impacts; effects of exclusion, reduction in service and thresholds of significance; impact to the overall proposal, potential need to recirculate the CEQA document, potential mitigations; services transferred to another agency, the need for LAFCO's decision on boundaries and the timeline.

#### MOTION

Commissioner Costamagna moved not to exclude the Lakehills property, second by Commissioner Long.

Mr. Browne, Legal Counsel stated that excluding the area violates policy, and may require recirculation of the EIR.

The was further commission discussion regarding future sphere of influence of the city and how it would affect or constrain the action of a future commission. There was additional discussion of city enforcement of CC&R's.

## **ACTION**

Motion Carried. AYES: Costamagna, Allen, Long, Manard

NOES: Dupray, Colvin, Paine

ABSTAIN: None ABSENT: None

Chair Manard called a break at 7:43 p.m. and reconvened the meeting at 7:55 p.m.

Mr. Taylor introduced second part of staff report regarding fiscal issues, noting the time constraints and minor inconsistencies in the report.

Ms. Chamberlain gave an overview of meeting documents and handouts. Mr. Walker Kieser, EPS, reviewed CFA analysis and findings. Jaime Gomes, EPS presented a detailed review of fiscal mitigation terms and Revenue Neutrality. Mr. Taylor reviewed PowerPoint slides for Revenue Neutrality decisions.

Handouts were provided to the audience. Chair Manard opened the public hearing.

Mr. Norb Witt asked that Commissioners Dupray and Paine abstain from any discussion or voting on the Revenue Neutrality item due to their conflict of interest.

Mr. Scott Browne explained that LAFCO statutes provide that there is no conflict of interest.

Kevin Stankiewicz, agreed with the EPS proposal for Revenue Neutrality.

Mr. Louis Green, County Counsel, stated that 10 years doesn't mitigate the financial impact; he described difference between ongoing revenues/countywide expenditures and revenues/expenditures that are transferred; and he discussed ongoing and permanent losses to County.

Mr. Laura Gill, CAO County, clarified County's position based on BOS decisions and the County's agreement that payments should start in 2006/2007. She pointed out that the County's request keeps city viable throughout the 46 years.

Mr. Joe Chinn, reviewed the Revenue Neutrality issues, said any mitigation escalator should not be based on growth in revenues and encouraged the Commission to be fair and objective in its decision and not to favor one side of over.

Mr. Justin Masters spoke regarding his endorsement of the EPS proposal as did Mr. Bill Clark.

Mr. Larry Brilliant, described history of Revenue Neutrality negotiations and encouraged commission to look at the same factors that were used in the first draft agreement four years ago.

Mr. Harry Norris stated one of the reasons for citihood is not to continue to subsidize the County.

Annette Stankiewicz, noted the objectivity of EPS and the fairness of their proposal. She stated the County's proposal is probably too high.

Pierre Christensen cn. .żed the County proposal and escalator, re. ...mended approval of the EPS recommendation.

Mr. Paul Raveling, commented on the County budget, road maintenance conditions, the use of 10 years for the mitigation period. He asked the Commission to allow future revisions to agreement.

Ray Myers stated the County should not make a profit on incorporation and encouraged the Supervisor Commissioners to vote on the merits.

Mr. Norm Rowett, Incorporation Committee, stated he does agree with road and general fund mitigtion payment, has an issue with splitting of road fund impact fees. He gave his perspective on the issues, laws and positions of the parties.

Mr. John Hidahl, Incorporation Committee, thanked LAFCO Staff and Commission for their efforts. Stating they were trying to work with County and asked the Commission to use the EPS recommendation.

Chair Manard closed the public hearing.

Ms. Chamberlain & Mr. Taylor reviewed each of the Revenue Neutrality and fiscal mitigation decisions.

Decision #1: Determine the base year fiscal mitigation payment

#### MOTION

Commissioner Dupray moved to confirm the base year fiscal mitigation payment, second by Commissioner Paine

#### **ACTION**

The motion was supported unanimously.

Decision #2: Determine the start year for revenue neutrality payments

## <u>MOTI</u>ON

Commissioner Long moved to determine the start date for fiscal mitigation payments as 2006, second by Commissioner Dupray

#### **ACTION**

The motion was supported unanimously.

Staff noted that Decision #3 was philosophical; no action was taken.

Decision #4: Determine the duration of mitigation.

There was commission discussion regarding 10 year adjustment period, support of EPS recommendation, negotiations regarding 25 and 40 years, County's road expenditures and capital improvements, and the County's investment in roads in EDH.

EPS staff reviewed pros and cons of each index, emphasizing that a measure to adjust for increases in service costs the CPI is needed. Mr. Gomes stated that the AV is disconnected from the costs that revenue neutrality is designed to mitigate.

There was commission/staff discussion regarding CPS vs. AV and possibility of compromise between the two; concern that the index needed to cover increase in service costs; possible combinations of indices and/or modification options; and the posibility for a hybrid formula for the various index options.

Mr. Browne pointed out that an AV index may be inconsistent with state law because it is revenue-based instead of cost-based.

Mr. Joe Harn, County Auditor, identified himself as the County Bookkeeper and stated objections to using the County expenditure as a basis for the index.

Mr. Walter Kieser explained that using a County cost index is indirectly a link to County revenues and he discussed possible combinations of indices and/or modification choices.

## **MOTION #4**

Commissioner Dupray moved to use CPI, second by Commissioner Long

#### **ACTION**

The motion was supported unanimously on a roll call vote.

## **MOTION #5**

Commissioner Dupray moved to use 40 years for both payments, second by Commissioner Paine.

#### **ACTION**

Motion Carried.

AYES:

Dupray, Costamagna, Colvin, Paine, Manard

NOES: ABSTAIN: Allen, Long

ABSENT:

None None

Ms. Chamberlain stated that Decision #6 has been addressed.

Staff discussed adoption of the determination identified on Page 16 of staff report pertaining to duration of the mitigation payments.

Commissioner Long asked that his objection to the 40 year limit be included in the minutes.

## **MOTION**

Commissioner Costamagna moved to approve staff recommendation: Determination language as proposed, with Hwy. 50 capacity added as a justification for extending the duration on the mitigation measures, second by Commissioner Paine

## **ACTION**

Motion supported unanimously.

#### 6. ADJOURNMENT

Chair Manard adjourned the meeting at 10:53 p.m.
The next scheduled Special LAFCO meeting will be June 8, 2005 at the El Dorado Hills CSD. The Conducting Authority Proceedings will be scheduled for July 11, 2005.

APPROVED BY THE COMMISSION AUTHENTICATED AND CERTIFIED

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## STATE OF CALIFORNIA, COUNTY OF EL DORADO

LOCAL AGENCY FORMATION COMMISSION MINUTES OF JUNE 8, 2005

## 1. CALL TO ORDER AND ROLL CALL

The meeting of the Local Agency Formation Commission held June 8, 2005, was called to order at 5:32 p.m. by Chair Manard at the El Dorado Hills CSD, 1021 Harvard Way, El Dorado Hills, California.

## **COMMISSIONERS - PRESENT**

Roberta Colvin, City Ted Long, City Richard C. Paine, County Rusty Dupray, County Aldon Manard, Public Gary Costamagna, District Nancy Allen, District

#### **COMMISSIONERS - ABSENT**

## ALTERNATE COMMISSIONERS - PRESENT

Carl Hagen, City

## ALTERNATE COMMISSIONERS - ABSENT

George Wheeldon, District Francesca Loftis, Public James R. Sweeney, County

### **COMMISSION STAFF - PRESENT**

Roseanne Chamberlain, Executive Officer Susan Stahmann, Clerk to the Commission Scott Browne, Special Legal Counsel COMMISSION STAFF - ABSENT
Corinne Fratini, LAFCO Policy Analyst
Thomas Ciboon LAFCO Coursel

Thomas Gibson, LAFCO Counsel

Commissioner Long announced radio program regarding abestos in El Dorado County.

ROLL CALL - VOTING MEMBERS: Colvin, Long, Paine, Dupray, Manard, Costamagna, Allen

## 2. CONSENT CALENDAR

## A. ADOPTION OF AGENDA

#### **MOTION**

Commissioner Long moved to approve the consent calendar, second by Commissioner Paine.

#### **ACTION**

The motion was supported unanimously.

#### 3. PUBLIC FORUM/PUBLIC COMMENT

Chair Manard opened the public forum. Not Given.

## 4. CONSIDERATION OF THE INCORPORATION OF THE PROPOSED CITY OF EL DORADO HILLS, LAFCO PROJECT NO. 03-10, INCLUDING THE FOLLOWING ACTIONS:

## A. RESOLUTION ADOPTING FINDINGS OF FACT AND STATEMENT OF OVERRIDING CONSIDERATIONS (Continued from June 1, 2005)

Nat Taylor, Consultant and Project Manager reviewed the materials and provided a staff report, noting a correction related to Marble Valley in Attachment A. The Executive Officer explained that corrections are permitted under Government Code §56883.

The Chairman opened the public hearing on the CEQA action. No one spoke



Commissioner Long moved to adopt the findings of fact and statement of overriding considerations with attachment A hereby approved and adopted and incorporated by reference as wholly set forth and subject to clerical corrections that may have to be made; second by Commissioner Colvin.

#### **ACTION**

Motion Carried. AYES: Dupray, Costamagna, Colvin, Paine, Allen, Long,

Manard

NOES: None ABSTAIN: None ABSENT: None

### B. RESOLUTION ADOPTING A MITIGATION MONITORING AND REPORTING PROGRAM

Nat Taylor, Consultant and Project Manager, explained the CEQA requirements and consistency with other aspects of the project. He noted the need for a similar correction in the reference to Marble Valley and recommended adoption.

The Chairman opened the public hearing. No one spoke.

#### **MOTION**

Commissioner Dupray moved for 4B, second by Commissioner Costamagna.

#### **ACTION**

Motion Carried. AYES: Dupray, Costamagna, Colvin, Paine, Allen Long, Manard

NOES: None ABSTAIN: None ABSENT: None

## C. RESOLUTION MAKING DETERMINATIONS, SETTING TERMS & CONDITIONS & APPROVING THE INCORPORATION & RELATED CHANGES OF ORGANIZATION

Ms. Chamberlain introduced the request from Commissioner Dupray to reopen the discussion of the duration of revenue neutrality mitigation payments to the county, and reviewed the packet materials, noting that the information shows the effects of a 25 year term in the same manner as had been provided for 10 and 40 year terms at prior meetings.

Commissioner Dupray explained his concerns for El Dorado Hills and his reasons for request to reopen this discussion.

## **MOTION**

Commissioner Dupray moved for the term for the general and road fund for the revenue neutrality payments be 25 years, second by Commissioner Paine.

The Chairman opened the public hearing.

The following speakers all supported the change to 25 years:

Mr. Norm Rowett, Incorporation Committee

Mr. John Thompson, Bass Lake Action Committee in El Dorado Hills,

Justin Masters, EDH resident David Jacobson, EDH resident

Joe Chinn, EDH resident

Mike Hewitt, Incorporation Committee

Norb Witt, EDH Resident

Commissioner Long expressed his conviction that the 10 year term specified by policy should be followed. He stated the way to change the policy is through a hearing on the policy, not through the back door. He cited the prior intentions of the Commission that if no agreement was reached, the fiscal consultant would development terms and conditions and that included the 10 year mitigation. He noted that he was struggling with the decision.

The Executive Officer noted a letter handed out that came from County Counsel.

## **ACTION**

Motion Carried.

AYES:

Dupray, Allen, Colvin, Paine, Costamagna, Manard

NOES: ABSTAIN: Long None

ABSENT: None

The Executive Office introduced the final fiscal analysis. Jaime Gomes summarized conclusions of Final CFA and clarified the changes between the final and the circulation version. He noted the city is viable, will increase its revenues over time and the city would be capable of making mitigation payments to the county. In response to a question form Costamagna he summarized the effect of LAFCO boundary revisions, revenue mitigations for 25 years, and adjustment to road fund property tax and wildland fire protection amount.

Ms. Chamberlain reviewed the updated staff report and it's corrections and changes, and the remaining analysis factors in §56886, not previously considered by the Commission. She reviewed the County's recent letter regarding housing (56668 (I)) and a recommended additional housing determination. These changes will be a supplement to Attachment A of Resolution #05-07 and #05-07.

#### **MOTION**

Commissioner Paine moved to adopt the resolution and supplement to Resolution No. 507 and the terminations, second by Commissioner Colvin.

Counsel clarified that the motion was to add these elements to the resolution.

Justin Masters, asked for clarification of the housing allocation process and staff responded.

Chief Larry Frye, EDHCWD, asked for clarification of Wildland Fire Protection cost numbers and staff confirmed the amounts are estimated.

#### **ACTION**

The motion was supported unanimously by a voice vote.

Ms. Chamberlain and Mr. Taylor described the next action as: Adopt Resolution No. L-05-09 with Attachment A - Determinations, Attachment B - Terms and Conditions, Attachment C - Map, Attachment D-Legal Description, Attachment E - Agreement between committee and county agreed to with respect to handover and transfer of various roadway and traffic programs.

Chair Manard opened the public hearing

Joe Accetlura, Marble Mountain Homeowners CSD resident, explained his concern that the MMHCSD board may have acted improperly in requesting removal from the incorporation boundary. He requested the Commission retract the exclusion of MMHCSD so the citizens can decide if they want to be inside or not.

The Chairman asked staff to respond. Staff noted the material received from MMHCSD and the notice given. Commissioners stated concern and surprise, and then suggested the citizens follow up with their board and pursue annexation.

Norm Rowett, Incorporation Committee, noted that annexation would be possible for citizens in the Marble Mountain area. He thanked commission, staff and consultants for doing an excellent job.

Lou Green, County Counsel, complimented staff on their efforts, particularly in the last week. Mr. Green, Commissioners and staff discussed and clarified the County suggestions, modifications and technical corrections to various terms and conditions.



The Executive Officer explained that all proposed changes offered during the hearing would be noted and compiled, then reviewed section by section, after the close of public hearing.

Joe Chinn, Municipal Finance Officer and resident EDH, emphasized that the California CPI is the appropriate standard.

Justin Masters, stated there should be adequate time for the future city and the County review and transition periods after incorporation. He suggested an alternative for delineating existing drainage issues and to clarify liability before the transfer happens.

John Thompson, Bass Lake Action Committee, noted that Mr. Green points are cogent; complimented LAFCO on its staff and encouraged the Commission to make the decision.

J. Scott Coatsworth, resident, supported the California CPI basis for road fund increases, rather than another index.

Three speakers failed to respond when called.

Chair Manard closed the public comment session at 7:05 p.m. and called a break. The meeting reconvened at 7:14 p.m.

Ms. Chamberlain suggested the Commission review proposed changes to the packet version documents individually, section by section. Staff projected the text and language changes via powerpoint. Mr. Taylor reviewed the boundary clarifications in the general description

The text of the resolution was discussed first. Following discussion, there was commission consensus to add City Clerk & Treasurer to section 1 (e). Section 7 regarding indemnification by the County is suggested for deletion.

The determinations were discussed next including: Adding the "best interest" determination, determinations for Marble Valley, corrections to grammar, and an added determination regarding regional housing needs, time allowed for revenue neutrality negotiations, language offered by County Counsel justifying fiscal mitigation longer than 10 years (noting additional reasons for the longer period).

Norm Rowett, requested clarification of the proposed determination related to the term of revenue neutrality payments. Lou Green then clarified the added wording was consistent with the LAFCO policy and would bolster the Commission's finding relative to the 10 year RN policy. Commissioner Long discussed the determination wording with Mr. Green. Commissioner Costamagna indicated he did not object to adding language to the determination.

Staff clarified the language is proposed to augment that previously approved by the Commission for this determination. The question is whether to add the reasons offered by the County's to bolster the defensibility of the finding.

An audience member questioned whether the public hearing had been reopened. The Chairman announced that the public comment period had been closed. Counsel explained that previous speakers could be called back to answer questions.

#### MOTION

Commissioner Long moved to leave language unchanged (from staff draft).

#### **ACTION**

Motion failed for lack of 2nd.

#### MOTION

Commissioner Paine moved to adopt new language (as suggested by County Counsel) without the phrase "other factors", second by Commissioner Long.

#### **ACTION**

The motion was supported unanimously.

Staff then reviewed Attachment B to Resolution #05-09 Terms and Conditions, discussion each proposed condition with clarifications and changes noted. These include:

- Addition of assessment language suggested by Mr. Green.

  The Commission discussed the post incorporation transfer of liability associated with CSA 9. The new language regarding transfer of liability was projected and discussed.
- Correcting the revenue neutrality payment by \$300

Item 20, to 25 years

Term 22, an explanation of CPI (All Urban Consumers/California) was provided by Jamie Gomes of EPS. There was no direction from the Commission to use any alternate CPI

Term 26, adding express language regarding County and CSD property tax transfer

Term 28, allowing 60 days for transfer and administration fee for continuing County programs on behalf of the city such as rare plant fee

Term 32, changed to 60 days for consistency with other

Term 33, adding reference to Attachment E Term 34, implementing provisions

Term 38, provision of documents to new city

Term 39, addition

#### MOTION

Commissioner Dupray moved to approve Resolution L-05-09 with above amendments as agreed to by this board, second by Commissioner Paine.

Staff clarified that this is the main motion approving the incorporation.

### ACTION

Motion Carried.

AYES:

Colvin, Paine, Costamagna, Allen, Dupray, Long,

Manard NOES: None None

ABSTAIN: ABSENT: None

The Executive Officer announced the schedule for Protest Proceedings and Reconsideration. Commissioners and participants expressed appreciation and complimented the LAFCO staff team. The Executive Officer complimented the Commission and Clerk for their work holding seven complex meetings in nine weeks.

#### **ADJOURNMENT** 5.

Chair Manard adjourned the meeting at 8:03 p.m. The next regularly scheduled LAFCO meeting will be June 22, 2005.

APPROVED BY THE COMMISSION **AUTHENTICATED AND CERTIFIED** 

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## STATE OF CALIFORNIA, COUNTY OF EL DORADO

LOCAL AGENCY FORMATION COMMISSION MINUTES OF JUNE 22, 2005

## 1. CALL TO ORDER AND ROLL CALL

The meeting of the Local Agency Formation Commission held June 22, 2005, was called to order at 5:32 p.m. by Chair Manard in the meeting room, Building C of the Government Center, 2850 Fairlane Court, Placerville, California.

**COMMISSIONERS - PRESENT** 

Roberta Colvin, City Ted Long, City Nancy Allen, District Gary Costamagna, District Rusty Dupray, County Aldon Manard, Public COMMISSIONERS - ABSENT Richard C. Paine, County

ALTERNATE COMMISSIONERS - PRESENT

Carl Hagen, City Francesca Loftis, Public ALTERNATE COMMISSIONERS - ABSENT George Wheeldon, District

ic James R. Sweeney, County

COMMISSION STAFF - PRESENT
Roseanne Chamberlain, Executive Officer
Corinne Fratini, LAFCO Policy Analyst
Thomas Gibson, LAFCO Counsel
Nat Taylor, Consultant
Wendy Courtade, Acting Clerk

**COMMISSION STAFF - ABSENT** Susan Stahmann, Clerk to the Commission

ROLL CALL - VOTING MEMBERS: Manard, Colvin, Dupray, Costamagna, Long, Allen

## 2. CONSENT CALENDAR

- A. ADOPTION OF AGENDA
- B. MINUTES OF THE MEETING OF MAY 25, 2005
- C. APPROVAL OF CLAIMS
- D. AUTHORIZATION TO APPROVE AMENDMENT OF CONTRACT FOR BEST, BEST & KRIEGER FOR AN ADDITIONAL ONE YEAR TO PROVIDE LEGAL SERVICES TO LAFCO
- E. AUTHORIZATION TO APPROVE AMENDMENT OF CONTRACT FOR SCOTT BROWNE FOR AN ADDITIONAL ONE YEAR TO PROVIDE SPECIAL LEGAL COUNSEL TO LAFCO

There was no public comment on the consent items.

#### MOTION

Dupray moved to pull items D and E for discussion and moved approval of items A through C; second by Long.

### **ACTION**

#### The motion was supported unanimously.

Commissioner Dupray asked staff to clarify the contract amendments. The Executive Officer explained that the Best, Best, & Krieger contract is a routine renewal consistent with direction given in the budget for legal services. She clarified that while only very limited work on the incorporation remained for Scott Browne, the scope of work included identifying Scott as alternate counsel in the event of conflict of interest, and the term extension was recommended on that basis.

#### MOTION

Dupray moved approval of items D and E; second by Long.

#### ACTION

#### The motion was supported unanimously



## 3. PUBLIC FORUM/PUBLIC COMMENT

Chair Manard opened the public forum. There was no public comment.

#### 4. BELL RANCH ANNEXATION; LAFCO PROJECT NO. 01-04

Commissioner Dupray recused himself on this item. Corinne Fratini reviewed packet materials for the annexation of 117 acres to El Dorado Irrigation District, located on Morrison Rd. and Tierra De Dios Dr. In El Dorado Hills, noting a Mitigated Negative Declaration was prepared by El Dorado County as the lead agency, SCH #2005022144. She gave the staff report, clarifying the net present value calculation on the ElD cost-benefit analysis.

The Chair opened the public hearing.

Wayne Lowery, General Manager, El Dorado Hills CSD, affirmed that his district is comfortable with the 10% share of property tax provided in the AB 8 agreement.

Commissioner Colvin initiated a discussion about the requirement for LAFCO to consider the effect of the proposal on affordable housing. There was consensus to have a LAFCO study session later this year about the new County Housing Element.

#### **MOTION**

Colvin moved approval of the staff recommendations; second by Costamagna.

### **ACTION**

The motion was supported unanimously (Dupray not voting).

## 5. MENTON/ROBINSON REORGANIZATION; LAFCO PROJECT NO. 04-12

Connne Fratini reviewed packet materials for the annexation of 5 acres to the City of Placerville and detachment from County Service Area 9, located on Briw Ridge Ct. Near Briw Rd. And Fomi Rd., noting that the project is CEQA exempt (§15061(b)(3)).

Chair Manard opened the public hearing.

Steve Calfee, City of Placerville Community Development Director, requested support for the project, noting that the City Council supported the project and the site has no unique attributes other than the ready availability of city infrastructure and improvements for urban uses.

Art Marinaccio spoke in favor of the reorganization.

The Chair closed the public hearing.

The Commission again discussed their desire for an affordable housing workshop, to learn how the County is planning to meet its housing needs and implement the Housing Element of its General Plan.

#### **MOTION**

Long moved approval of the staff recommendations; second by Allen.

#### **ACTION**

The motion was supported unanimously

## 6. EXECUTIVE OFFICER REQUESTING APPOINTMENT OF AN AD HOC PERSONNEL COMMITTEE TO CONSIDER SUCCESSION/REPLACEMENT PLANNING AND RELATED MATTERS

The Executive Officer noted likely staff turnover in the next few months. There was consensus for the Chair to appoint Hagen, Dupray, and Manard to serve on an ad hoc personnel committee to develop recommendations for the Commission.

## 6A. ADDENDUM - REVISED COST ESTIMATE - EL DORADO HILLS INCORPORATION; LAFCO PROJECT NO. 03-10

Nat Taylor, Consultant/Project Manager for LAFCO Project 03-10, and the Executive Officer reviewed

the settlement agreement, project cost, expenditures and projections with a brief PowerPoint presentation, concluding that there is a need to increase the project budget by \$53,300.

Commissioner Manard observed that it was out of the question to stop work on the project at this point and identified two questions: Should LAFCO stop work and how can we work together to fund the remaining costs.

Commissioner Dupray agreed we should not stop work, citing the amount of money that had been raised and the staff time spent.

## **MOTION**

Dupray moved that the Incorporation Committee be responsible for \$420,000 in fees and any amount above this amount shall be charged to the new City of El Dorado Hills upon incorporation. If the new city does not incorporate, the additional funds shall be funded from LAFCO reserves.

Dupray clarified that his motion was to set the limit at \$420,000 and we will get the rest of the money from the new city.

Long asked for clarification on the \$40,000 share in the calculations. Taylor noted the amount is from the CSD.

Second by Long.

Chair Manard opened the public hearing.

John Hidahl, Incorporation Committee, stated that there had been a rampant increase in costs, but the Committee wanted to get to the election, and didn't want to go back to Judge Finney, asking for support of the motion, and assuring the Commission that 70% of the voters support incorporation and the city will reimburse LAFCO.

Norm Rowett, Incorporation Committee, affirmed that they want to pay the costs, but it is difficult to raise the funds; he asked for support for the cap. He stated that they still need to come up with \$7,000 and have a firm commitment from a donor.

Wayne Lowery, General Manager, EDHCSD, explained that the \$40,000 designated as from the CSD is not a pledge or promise, but that the budget committee of the CSD directed him to put those funds in the budget for Board approval. The final budget is on the agenda for the next CSD meeting.

Commissioner Dupray said that if the \$40,000 does not come from the CSD, then the Committee will have to raise \$47,000.

In response to a question from Costamagna, Taylor explained that he had overlooked costs in April that had not yet been billed. He also described the intensity of work by staff, counsel and the Executive Officer on the project as being much more time consuming than he had anticipated. Chamberlain explained that the projections prepared by Mr. Taylor for the last budget increase had anticipated a revenue neutrality agreement. In the absence of such an agreement, the workload and deadlines were substantially more than expected.

Commissioner Costamagna inquired about the repayment arrangements for the new city.

The Executive Officer stated that she did not know by what means LAFCO could enforce the city's payment of approximately \$28,000 since the conditions of approval require the Committee to pay all remaining fees before the election. She stated that LAFCO had no way to bind the city council.

Commissioner Costamagna inquired about the contingency; staff confirmed that the contingency is merged with the budget, using the contingency to cover a portion of outstanding bills.

Commissioner Colvin asked and staff confirmed that there is an understanding that the new city will pay the unfunded costs and there is no way to bind the future city council.

Norm Rowett spoke again stating that Incorporation Committee members will influence the council, or will be on the city council, and he will be at the first meeting to ensure that the council reimburses LAFCO.

Commissioner Long expressed trust that the incorporators would keep their word.

### The motion was supported unanimously in a roll call vote.

### **MOTION**

Dupray moved approval of the final budget as recommended by staff; second by Long.

#### **ACTION**

The motion was supported unanimously.

Commissioner Dupray left the meeting following the vote.

#### 7. OTHER BUSINESS

 LEGISLATION: Commissioner Costamagna asked for and staff provided a brief review of the VLF bill.

- B. COMMISSIONER ANNOUNCEMENTS: None.
- C. COUNSEL REPORT: None.
- D. EXECUTIVE OFFICER REPORT: The Executive Officer called attention to the letter to Greg Fuz regarding difficulties receiving final county documents. The Commission discussed the problem and the Executive Officer stated she is hoping for a meeting with Planning staff to improve communications. Chair Manard noted instances of county problems with communications among departments and between the County and other agencies. In response to Chairman Manard's question, the EO explained staffing during her vacation: Corinne Fratini will be the contact in the office; Counsel is available for major items that may come up; incorporation counsel and the project manager will cover the incorporation protest proceedings. She explained also that Susan Stahmann will be on medical leave for an extended period of time, and the personnel committee can handle staffing issues.

#### 8. ADJOURNMENT

Commissioner Long moved for adjournment and Chair Manard adjourned the meeting.

APPROVED BY THE COMMISSION AUTHENTICATED AND CERTIFIED

Executive Officer

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## STATE OF CALIFORNIA, COUNTY OF EL DORADO

## LOCAL AGENCY FORMATION COMMISSION MINUTES OF JULY 11, 2005

#### **CALL TO ORDER AND ROLL CALL**

The meeting of the Local Agency Formation Commission held on July 11, 2005, was called to order at 5:34 p.m. by Chair Manard in the Board of Supervisors' Chambers, Building A of the Government Center, 330 Fair Lane, Placerville, California.

COMMISSIONERS - PRESENT Nancy Allen, District

Ted Long, City Richard C. Paine, County Rusty Dupray, County Aldon Manard, Public

**COMMISSIONERS - ABSENT** Roberta Colvin, City Gary Costamagna, District

ALTERNATE COMMISSIONERS - PRESENT

Francesca Loftis, Public

ALTERNATE COMMISSIONERS - ABSENT

George Wheeldon, District Carl Hagen, City James R. Sweeney, County

**COMMISSION STAFF - PRESENT** Corinne Fratini, LAFCO Policy Analyst Scott Browne, Incorporation Counsel

Nat Taylor, Consultant

**COMMISSION STAFF - ABSENT** Susan Stahmann, Clerk to the Commission Roseanne Chamberlain, Executive Officer

ROLL CALL - VOTING MEMBERS: Dupray, Paine, Allen, Manard, Long

#### RECONSIDERATION OF RESOLUTION L-05-09; LAFCO PROJECT NO. 03-10 1.

The Chair called for a break at 5:35 p.m., to review documents provided at the meeting. The meeting resumed at 5:45 p.m.

Nat Taylor gave a staff report and reviewed project history, including issues related to the Lakehills area near Salmon Falls Rd. He reviewed materials submitted by applicants for reconsideration, noting that the concerns raised by them appeared to be the same issues previously identified during the hearing process. Mr. Taylor also reviewed the two-step reconsideration process.

The Chair opened the hearing.

Theodore Goodwin, representing landowners, suggested that the meeting be continued because notice for this meeting may have been inadequate. He stated that no notice was provided to Lakehills residents for including the area.

Staff confirmed that 21-day notice had been provided and noted the exemption from individual mailed notice when 1,000 or more notices would have to be sent. Scott Browne suggested the Commission hear the full request before considering notice issues.

Mr. Goodwin continued his presentation, providing a full copy of the Lakehills CC&R's for the record and reviewing his written materials in detail. He provided his view of the CEQA documentation and his understanding of what had transpired at prior meetings, including discussions following closed session. Commissioner Long, Chair Manard and Mr. Goodwin engaged in a detailed discussion of the issues raised by Mr. Goodwin, including the possibility and ments of various lawsuits.

Commissioner Long noted that the points raised in the reconsideration request had all been discussed carefully in prior meetings, and he discussed his previous analysis of the CC&R concerns expressed by the Lakehills residents. Mr Goodwin stated that the landowners were providing a new legal perspective on the same issues and this was new information justifying reconsideration.

Commissioner Long emphasized that the Commission cannot always decide based on people's preferences, that the CC&R's were just as likely to change in the County as in the new city, and that he felt sure the residents would benefit in the long term from being in the city. He also expressed a desire to avoid undue delay of the project and emphasized again that there were no new or different facts presented.

APPROVED

Chair Manard explained the pending reconsideration action and his decision to allow Mr. Goodwin to exceed the usual speaker time limits.

Art Marinaccio urged the Commission to deny the request for reconsideration because there is no new information. He noted that the CEQA documents did not address the potential effects on the proposed city and did not address the potential effects on the Lakehills residents of excluding the 175 acre area from the boundary. He noted the commission had no studies or information on which to base a decision to exclude the area.

Justin Masters, El Dorado Hills Community Services District Board Member and resident of El Dorado Hills, noted that reasons presented by Lakehills residents as new information warranting reconsideration are not new and include several points he himself made into the record in previous hearings. He said road access to the area is inside the city, exclusion of Lakehills would violate LAFCO policy, and that there are service level issues.

John Hidahl, Incorporation Committee, stated support for staff recommendation to deny the request, emphasizing that there is nothing new since June 1.

Norm Rowett, Incorporation Committee, affirmed that these are the same issues and same concerns and asked the Commission to deny the request.

The hearing closed at 6:47 p.m.

Commissioner Paine returned to the question from the beginning of the meeting and asked about the adequacy of notice and 21 day notice requirements if the request was granted. Counsel explained that adequate legal notice had been given. Chair Manard asked and Counsel confirmed the meeting could be continued to the following week, if the reconsideration request was granted.

#### MOTION

Long moved to deny the request for reconsideration.

Commissioner Dupray stated he wanted to be clear that he did not want to jeopardize the election. Counsel explained that contingency language was included in the draft Board of Supervisors' resolution in the event the Commission holds a reconsideration hearing.

The motion was seconded by Paine.

Counsel asked if the intent of the motion was to include the staff recommendations and recommended findings. Long agreed that was part of the motion. Paine concurred.

The Chair asked if the motion was clear. Commissioners nodded agreement.

Commissioner Dupray indicated he wanted to help the "little guy."

#### **ACTION**

Motion Carried. AYES: Allen, Manard, Long, Paine

NOES: Dupray ABSTAIN: None

ABSENT: Colvin, Costamagna

## 2. CONDUCTING AUTHORITY PROCEEDINGS; LAFCO PROJECT NO. 03-10

Corinne Fratini reviewed the materials in the packet.

### **MOTION**

Dupray moved the staff recommendations (to adopt Resolution L-05-12).

Nat Taylor summarized the project and explained the protest proceedings. Mr. Taylor noted no protests had yet been filed.

Chair Manard opened the public hearing.

No protests were submitted.

Chair Manard closed the public hearing.



Mr. Taylor stated that two measures would appear on the ballot, Measures P and Q. He noted item 10 of Resolution L-05-12 would be corrected and recorded with the wording "at large" first, then the wording "by district."

## **ACTION**

The motion was supported unanimously.

## 3. ADJOURNMENT

There was a motion and a second to adjourn; Chair Manard adjourned the meeting at 7:00 p.m.

APPROVED BY THE COMMISSION AUTHENTICATED AND CERTIFIED

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## STATE OF CALIFORNIA, COUNTY OF EL DORADO

## LOCAL AGENCY FORMATION COMMISSION MINUTES OF JULY 27, 2005

#### CALL TO ORDER AND ROLL CALL 1.

The meeting of the Local Agency Formation Commission held July 27, 2005, was called to order at 5:32 p.m. by Chair Manard in the meeting room, Building C of the Government Center, 2850 Fairlane Court, Placerville, California.

**COMMISSIONERS - PRESENT** 

Aldon Manard, Public Rusty Dupray, County Gary Costamagna, District Nancy Allen, District

ALTERNATE COMMISSIONERS - PRESENT

Francesca Loftis, Public

COMMISSION STAFF - PRESENT Roseanne Chamberlain, Executive Officer Wendy Courtade, Acting Clerk Corinne Fratini, LAFCO Policy Analyst

**COMMISSIONERS - ABSENT** 

Roberta Colvin, City Ted Long, City Richard C. Paine, County

ALTERNATE COMMISSIONERS - ABSENT

George Wheeldon, District Carl Hagen, City James R. Sweeney, County

**COMMISSION STAFF - ABSENT** 

Susan Stahmann, Clerk to the Commission

ROLL CALL - VOTING MEMBERS: Manard, Dupray, Costamagna, Allen

#### 2. CONSENT CALENDAR

### ADOPTION OF AGENDA

Thomas Gibson, LAFCO Counsel

#### MOTION

Allen moved to approve, second by Costamagna.

#### ACTION

The motion was supported unanimously.

#### 3. PUBLIC FORUM/PUBLIC COMMENT

Chair Manard opened the public forum. No public comment given.

The Commission adopted Resolution L-05-14, Resolution of Appreciation for Corinne Fratini and the Chair announced a short break at 5:40 p.m. and invited meeting participants to join the Commission for refreshments. The meeting resumed at 5:55 p.m.

## INFORMATIONAL HEARING: BANNON ANNEXATION TO EL DORADO IRRIGATION DISTRICT: **LAFCO PROJECT 05-05**

Staff briefly reviewed the project. No public comment was given.

#### MOTION

Costamagna moved the staff recommendations, second by Allen

#### ACTION

The motion was supported unanimously.

#### INFORMATIONAL HEARING: BELL WOODS REORGANIZATION; LAFCO PROJECT 04-11 5.

Staff briefly reviewed the project. Chair Manard opened the public hearing.

APPROVED

Alan Clarke, Cameron Park Community Services District Board of Directors, stated that services are available, noting the new community center which would serve future residents. He said that CPCSD supports the project.

The Executive Officer clarified the Limited Service designation of the CPCSD Sphere of Influence.

Costamagna asked about access routes in the project.

Fred Russell, El Dorado Hills County Water District staff, stated that the project was a part of the Bass Lake Hills Specific Plan which never mentioned CPCSD as a service provider.

Bill Wright, El Dorado County Fire Protection District and Rescue Fire Protection District Counsel, urged the Commission not to change fire district boundaries without the agreement of the districts.

Matt Silva, CPCSD Fire Chief, clarified that the territory in the proposed annexation is not in any fire district.

Staff clarified that the land is not in the SOI for any fire provider.

Bill Wright explained that his earlier comment was based on an incorrect understanding of the proposal, which would have no affect on the agencies he represents.

Harriett Segel, El Dorado Hills resident, explained some history about the development project noting it was part of the El Dorado Hills community.

Brian Holloway, representing the developer, stated he supports staff recommendations.

Dupray asked about the AB 8 agreement and adequacy of the 6% share. Alan Clarke and Matt Silva responded and explained the AB 8 circumstances.

Yvette Ashlock, Cameron Park resident, stated the 6% was an error that was going to be corrected.

The Chair closed the public hearing.

#### MOTION

Dupray moved to approve staff recommendations, second by Allen.

#### **ACTION**

Motion failed. AYES: Dupray, Allen, Manard

NOES: Costamagna

ABSTAIN: None

ABSENT: Colvin, Long, Paine

LAFCO Counsel explained that the failure of the motion will have no effect on the project, since the informational hearing is procedural.

## 6. SILVER SPRINGS REORGANIZATION; LAFCO PROJECT 05-03

The staff report and project history were presented by Corinne Fratini.

Chair Manard opened the public hearing.

Harriett Segel, El Dorado Hills resident, noted the islands that would be created all have development plans and will annex separately; their owners want to be part of El Dorado Hills, not Cameron Park. She noted nearby areas that need to annex to CPCSD such as Pioneer Place and Travois. She summarized the development history of the area and expressed concern about Sierra Crossing.

Art Marinaccio noted that the project is simplified now. The area to the west of this land needs to be annexed into El Dorado Irrigation District. He pointed out that LAFCO should not annex any land into EDHCSD that is not included in the recently approved boundary of the proposed City of El Dorado Hills. He encouraged the Commission to go with the staff recommendations on islands and noted that EID is considering a multi-parcel annexation of lands in the General Plan designated for community regions. He provided information about the community regions and agriculture districts.

Alan Clarke, CPCSD Board of Directors, stated the district is in favor of the annexation and staff recommendations, and noted that fire services are not included in the annexation.

Bill Wright, Counsel for El Dorado Union High School District and Rescue Union School District, stated



the school districts are in support of the annexation. Their parcels in the annexation area receive EID service by contract presently. He complimented the landowners noting they were helpful on school district property acquisition and road construction.

Terry Teeple, consultant for Silver Springs LLC, noted the long history on the project and the readiness for annexation. He complimented LAFCO staff for their work and the thoroughness of the staff report.

Bill Knoop, Chief, Rescue FPD, urged approval as recommended.

Chair Manard closed the public hearing.

#### **MOTION**

Dupray moved the staff recommendations, second by Costamagna.

#### **ACTION**

The motion was supported unanimously.

## 7. REVIEW OF THE IMPARTIAL BALLOT ANALYSIS FOR THE INCORPORATION OF THE PROPOSED CITY OF EL DORADO HILLS; LAFCO PROJECT 03-10

The Executive Officer called attention to the Measure Q analysis handout, noting that the packet mailing contained an earlier version. She noted that the language had been reviewed extensively by County and LAFCO Counsel and was acceptable to all parties.

#### MOTION

Dupray moved the approval of the impartial ballot analysis language for both Measure P and Measure Q., second by Allen.

#### **ACTION**

The motion was supported unanimously.

## 8. OTHER BUSINESS

#### A. LEGISLATION

Staff provided a status report on the LAFCO omnibus bill.

B. COMMISSIONER ANNOUNCEMENTS: None given.

#### C. COUNSEL REPORT

Counsel complimented Ms. Fratini's contributions to the agency.

#### D. EXECUTIVE OFFICER REPORT

The Executive Officer gave a status report on office operations, noting that turnaround time was longer with the short staffing. She noted that the financial transactions were being handled by the CPA firm that assisted previously. She announced Commissioners should sign on two stipend forms, including one for the previous meeting.

#### 9. ADJOURNMENT

Chair Manard adjourned the meeting at 7:05 p.m. The next regularly scheduled LAFCO meeting will be August 24, 2005.

APPROVED BY THE COMMISSION AUTHENTICATED AND CERTIFIED

xegutive Officer

Chairperson

# LAFCO APPROVAL OF CLAIMS

May 14 through August 13, 2005

	Memo	Amount
Aldon Manard		
	Stipend/Mileage 05-18-05 LAFCO	-64.63
	Stipend/Mileage 06-01-05 LAFCO	-64.63
	Stipend/Mileage 5/25 & 6/8 LAFCO Mtgs.	-129.26
	Stipend/Mileage 6/22/05 LAFCO Mtg.	-64.63
	Stipend/Mileage 7/11/05 LAFCO Mtg.	-64.63
	Stipend/Mileage 7/27/05 LAFCO Mtg.	-64.63
Best, Best & Krieger		
	Legal Counsel May 2005	-285.00
	Legal Counsel June 2005	-1,261.00
	Legal Counsel July 2005	-1,513.75
CALAFCO		
	Dues 2005-2006	-1,399.00
	5- Registrations	-1,875.00
CALPERS		
	4/22/05 Pers Payment	-1,233.81
	5/6/05 CALPers Payment	-1,263.69
	5/20/05 CalPers Payment	-1,263.69
Caltronics Business Systems-Philadelphia		400.07
	Copier Lease May 2005	-102.87
	void	0.00
	Copier Lease June 2005 Copier Lease July 2005	-102.87 -108,01
Caltronics Business Systems-Sacramento		
Call office Dusiness Systems-Garrantento	Copier Lease May 2005	-130.35
ı	Maintenance & Usage 5/15-6/18/05	-249.77
	Maintenance & Usage 6/18 - 7/18/05	-84.71
Carl Hagen		
	May 18 Stipend	-50.00
	June 1 Stipend	-50.00
	Stipend 5/25 & 6/8 LAFCO Mtgs.	-100.00
•	Stipend 6/22 LAFCO Mtgs.	-50.00
Cingular Wireless		
	Cell Phone 4/18 - 5/17 2005	-58.19
	Cell Phone 5/18-6/17/05	-51.15
	Cell Phone 6/18/05 to 7-17-05	-21.36
City of Placerville	B. I B	
	Parking Permits Jul - Sept 2005	-280.00
Corinne Fratini		
	CALAFCO Staff Workshop 4/22/05	-52.00
	Postage - Incorporation	-40.33

# LAFCO APPROVAL OF CLAIMS

May 14 through August 13, 2005

•	Memo	Amount
	Postage - July 11 packet	-50.05
	Silver Springs documents 05-03	-128,83
	Silver Springs documents copies 05-03	-36.60
Economic & Planning Systems		•
	EDH Incorporation 4/30/05 to 5/27/05	-27,958.79
El Dorado County- Information Technologie		
	Network Charges County - 12/04 - 4/05	-2,330.00
	Web Charges April 2005	-180.00
•	Web Page Development - EIR posting	-555.00
	Web Page Maintenance	-60.00
	Mainframe Chgs. 04/05	-1,751.66
	Long distance charges (May actuals)	-2.33
	Mainframe Charges 1-4th Qtr.	-198.66
	Web page development and maintenance	-1,155.00
	Web page development and maintenance	-150.00
El Dorado County- Recorder	OFOA Filing	950.00
	CEQA Filing	-850.00 -35.00
	LAFCO Proj. No. 01-04 CEQA	-33.00
El Dorado County- Risk Management	Health Incurrence Proofits FIG FIGO	-540.92
•	Health Insurance Benefits 5/6-5/20	-540.92 -27.18
	EAP 5/6-5/20 3rd & 4th Qtr. Liability Insurance	-8,877.50
	Health Insurance 6/3 - 6/17 2005	-540.92
-	Emp Life Ins & LTD 04-05	-938.00
El Dorado County- Surveyor's Office		44,00
•	Incorp. Maps May 2005	-141.00
	Incorp. Maps June 2005	-71.00
	GIS Maps June 2005	-99.00
El Dorado County - GIS		00.00
	LAFCO	-99.00
El Dorado County Chamber of Commerce		
	Workers' Comp Training June 2005	-15.00
El Dorado LAFCO		
	Reimbursement for Copies	-50.08
Francesca Loftis		
	June 1 Stipend/Mileage	-61.25
	Stipend/Mileage 5/25 LAFCO Mtg.	-61.25
	Stipend/Mileage06/22/05 LAFCO Mtg.	-61.25
	Stipend/Mileage 7/11/05 LAFCO Mtg.	-61.25
·	Stipend/Mileage 7/27/05 LAFCO Mtg.	-61.25

### LAFCO APPROVAL OF CLAIMS

May 14 through August 13, 2005

	Memo	Amount	
•		<u> </u>	
Gary Costamagna			
	May 18 Stipend/Mileage	-64.63	
	June 1 Stipend/Mileage	-64.63	
	Stipend/Mileage 5/25 & 6/8 LAFCO Mtgs.	-129.26	
	Stipend/Mileage 6/22 LAFCO Mtgs.	-64.63	
	Stipend/Mileage 7/27 LAFCO Mtgs.	-64.63	
Lamphier Gregory			
	Project Mgr. Incorp. 4/9 - 5/6 2005	-11,816.40	
	CEQA Incorp. 4/9 - 5/6 2005	-12,013.04	
	EDH Incorporation 5/7/05 - 6/3/05 - CEQA	-4,043.85	
	EDH Incorporation 5/7/05 - 6/3/05 Project Management	-20,688.40	
	Silver Springs Services 5-7-05 to 6-3-05	-4,470.94	
	Silver Springs Services 6-4-05 to 7-1-05	-2,312.50	
	EL Dorado -LAFCO Services 6-4-05 to 7-1-05	-8,389.15	
	Silver Springs Services07/02/05-07/29/05	-312.50	
Manatain Barranaut			
Mountain Democrat	June 22, 2005 Legal Notice	-24.75	
•	Legal Notices Incorporation	-24.75 -38.25	
	Legal Notices Incorporation	-36.25 -20.25	
	Notice of Protest	-20.25 -53.76	
•	Notice of Protest	-11.69	
	Notice of Public Hearing	-30.39	
NAACO/Clearing Account	457 Plan Payments thru 6/17/05	2 207 65	
	457 Flatt Fayments that of 1705	-3,307.65	
Nancy Allen			
ı	May 18 Stipend/Mileage	-66.88	
	June 1 Stipend/Mileage	-66.88	
	Stipend/Mileage 5/25 & 6/8 LAFCO Mtgs.	-133.76	
	Stipend/Mileage 6/22/05 LAFCO Mtg.	-66.88	
	Stipend/Mileage 7/11/05 LAFCO Mtg.	-66.88	
	Stipend/Mileage 7/27/05 LAFCO Mtg.	-66.88	
Roberta Colvin			
Noseria domin	May 18 Stipend	-50.00	
	June 1 Stipend	-50.00	
•	Stipend 5/25 & 6/8 LaFCO Mtgs.	-100,00	
	Stipend 6/22/05 LAFCO Mtgs.	-50.00	
Roseanne Chamberlain	CALAFCO Staff Workshop 4/22/05	-52.00	
	Postage - Incorporation		
	r ostage - incorporation	-28.90	
SBC			
	295-2707	-155.41	
	530-626-7256	-59.35	

## LAFCO APPROVAL OF CLAIMS

May 14 through August 13, 2005

	Memo	Amount
	Fax Line May 2005	-16,12
	DSL Line May 2005	-59.37
	Phone/Equipment May 2005	-160.02
	Fax Line May 2005	-16.49
	Fax Line June 2005	-5.77
	Phone/Equipment July 2005 530-295-2707-693	-163,12
	Fax line July 2005 530-295-1208-294	-15.43
	DSL line July 2005 530-626-7256	-59.02
	Long Distance 530-295-1208	-3.98
Scott Browne		
	Incorporation Legal Counsel 5/15/05	-6,607.50
	Incorporation Legal Counsel to 6/15/05	-12,326.25
	Incorporation Legal Counsel to 6/30/05	-1,252.50
	Incorporation Legal Counsel to 7/15/05	-2,913.75
00004		
\$DRMA	Workers Compensation Insurance 05-06 1st & 2nd Qtr	-557.00
Susan Stahmann	' , ·	
	LTCare Reimbursement	-182.28
	Mileage April-June 2005	-47.14
Susan Stahmann - Petty Cash	•	
•	Office Supplies June 2005	-21.91
	Postage May 2005	-21.09
T-41		
Ted Long	May 18 Stipend/Mileage	-101,75
	June 1 Stipend/Mileage	-101.75
	Stipend/Mileage 5/25 & 6/8 LAFCO Mtgs.	-212.91
	Stipend/Mileage 06/22/05 LAFCO Mtg.	-101.75
	Stipend/Mileage 7/11/05 LAFCO Mtg.	-101.75
Terrie Prod'hon		
	Accounting Services June 2005	-50.00
	Accounting Services July 2005	-1,155.00
U. S. Postoffice		
	Postage August 2005	-38.50
	Postage August 2005	-38.00
Walker's Business Products		
<del>*</del>	Invoiced items returned (see credit 69066)	-22,89
	Office Supplies 6/1/05	-7.60
	Office Supplies 5/27/05	-3.54
	Office Supplies May 26, 2005	-44.96
	Office Supplies	-75.23
	Office Supplies June 2005	-162.61
	Office Supplies June 2005	-38.64

### LAFCO APPROVAL OF CLAIMS

May 14 through August 13, 2005.

	Memo	Amount	
	Office Supplies	-51.15	
	Office Supplies	-62.24	
	Office supplies	-24.90	
	Office Supplies	-90.27	
		-73.30	
		-59.88	
		-11.24	
Western Sierra Bank			
	Visa charges for June	-298.06	
	Staff Workshop April 2005	-545.35	
	Web Hosting May 2005	-19.95	
	Checks Charge 5/10/05	-13.60	
	VISA Charges 7/21/05	-19.95	
William Roberts			
	Computer Services 4/8-5/13 2005	-460.00	

Approved: alman

Date: 8-04-05

# AGENDA NO. 4 FEE WAVIER REQUEST: FORNI ROAD RIGHT-OF-WAY REORGANIZATION, LAFCO PROJECT 05-11

## Local Agency Formation Commission STAFF REPORT

Agenda of August 24, 2005

AGENDA ITEM 4:

FEE WAIVER REQUEST: FORNI ROAD RIGHT-OF-WAY

**REORGANIZATION, LAFCO PROJECT 05-11** 

### SUMMARY

The City of Placerville has applied to annex a 4.4-acre railroad right-of-way along Forni Road (see map). The parcel will be used for roadway improvements for the Lower Main Street/Eastern Placerville Drive connector in conjunction with the Highway 50 Operational Improvements Project. The parcel is currently owned by Caltrans, who intends to dedicate the right-of-way and road improvements to the City once the project is completed.

LAFCO Policy 2.2.3 allows the Commission to "waive, defer, or reduce fees based on the determination that the payment of such fee will result in undue and extra hardship to the applicant that is not caused by the applicant's own action, and where it can be demonstrated that the project is necessary for the public health, safety, and welfare (§56383(d) and (f))."

The City and Caltrans have requested a waiver of the LAFCO fees based on the administrative nature of the project. The fee for annexation of one parcel is \$3,015. The fee was approved in 2001 and was confirmed in 2004 based on staff time and materials generally expended on a one-parcel annexation. The City would still be liable for State Board of Equalization fees of \$350.

### **STAFF RECOMMENDATION**

Staff recommends the Commission make the following determinations pursuant to Policy 2.2.3 and approve a waiver of the LAFCO fees for the Forni Road Right-of-Way Reorganization, LAFCO Project 05-11:

- Payment of LAFCO fees to annex a non-assessed parcel will cause undue hardship on the City of Placerville for a regional transportation project that is necessary for the public safety and welfare.
- The proposal will likely require a low level of research and analysis contributing to minimal staff time and materials costs. The fee waiver will not have a significant effect on the LAFCO budget.

S:\Corinne\Projects\511FeeWaiver.wpd



### City of Placerville

487 Main Street Placerville, California 95667

June 24, 2005

Ms. Roseanne Chamberlain Executive Director El Dorado County Local Agency Formation Commission 550 Main Street, Suite E Placerville, CA 95667

SUBJECT: City of Placerville Annexation/Reorganization 04-02

Forni Road/Railroad Right-of-Way Annexation

Dear Ms. Chamberlain:

Enclosed please find an application and support documents for the annexation of a portion of the Railroad Right-of-Way on lower Main Street, encompassing approximately 4.4 acres. The area in question is owned by Caltrans. Caltrans has requested that the City annex this site, which will be fully utilized for roadway improvements and excess right-of-way for the Lower Main Street/Eastern Placerville Drive connecting road in conjunction with the Highway 50 Operational Improvements Project. Once completed, Caltrans intends to dedicate the right-of-way and improvements thereon to the City. The annexation will result in Caltrans dedicating said right-of-way and improvements to one jurisdiction instead of two. As you know, the property is not assessed and, inasmuch as it will be utilized for roadway improvements, a "Plan for Services" appears moot.

Also, on behalf of the City and Caltrans, I respectfully request a waiver of your application fees.

Ms. Roseanne Chamberlain June 24, 2005 Page 2

Hopefully, I have included everything you need to process this request. But, if not, please let me know and I will forward what is needed to you. Should you have any other questions, please feel free to contact me at your convenience.

Sincerely,

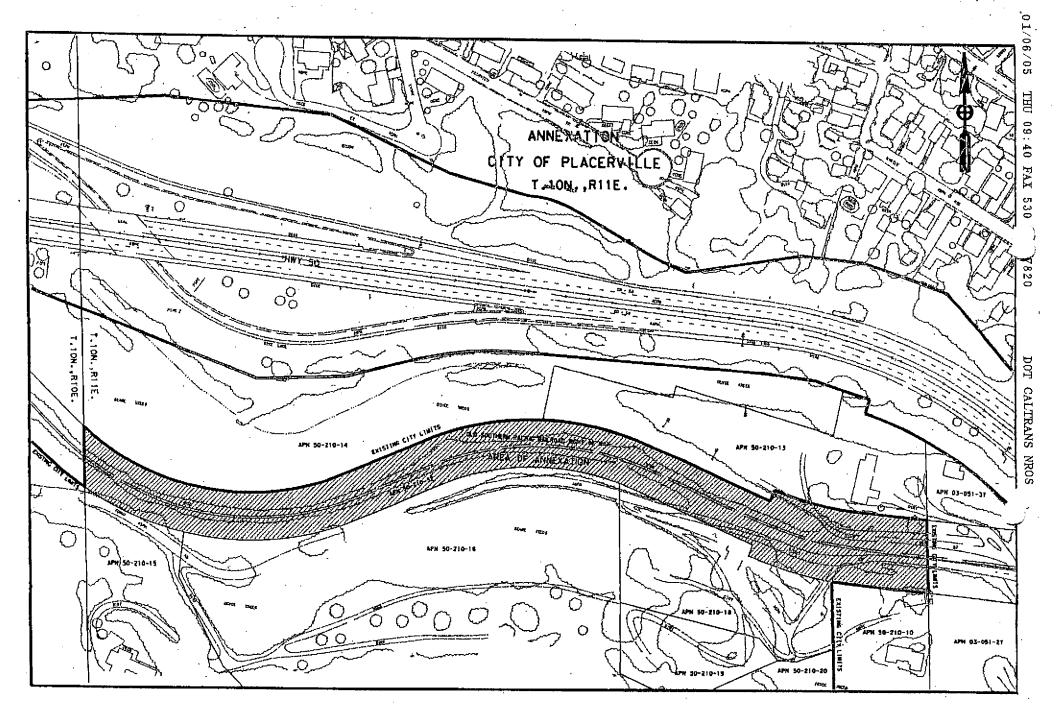
Steve Calfee

Community Development Director

SC:1j

**Enclosures** 





EXHIBIL V

Ø 003

# AGENDA NO. 5 EXTENSION OF TIME TO COMPLETE PROCEEDINGS: GREEN SPRINGS RANCH REORGANIZATION, LAFCO PROJECT 98-11

## Local Agency Formation Commission STAFF REPORT

Agenda of August 24, 2005

**AGENDA ITEM 5:** 

**EXTENSION OF TIME TO COMPLETE PROCEEDINGS:** 

**GREEN SPRINGS RANCH REORGANIZATION, LAFCO** 

**PROJECT 98-12** 

### STAFF RECOMMENDATION

Staff recommends the Commission grant an extension of time to El Dorado Irrigation District through November 2006 for completion of proceedings for the Green Springs Ranch Reorganization, LAFCO Project 98-12.

### **DISCUSSION**

Government Code §57001 states in part, "If a certificate of completion for a change of organization or reorganization has not been filed within one year after the commission approves a proposal for that proceeding, the proceeding shall be deemed abandoned unless prior to the expiration of that year the commission authorizes an extension of time for that completion."

The Commission approved the Green Springs Ranch Reorganization on September 22, 2004 with Resolution L-04-14. Sections 12 and 13 of the conditions of approval have not been completed. El Dorado Irrigation District has requested an extension to allow additional time to complete these conditions, which are pending review and sign-off by the U.S. Bureau of Reclamation for Folsom Lake water rights.

The Commission has routinely granted extensions through the month of November each year for approved EID annexations that are pending USBR sign-off.

S:\Corinne\Projects\812Extension.wpd

Online Viewing

Hard copy of any attachments available upon request



To <cfratini@co.el-dorado.ca.us>

cc bcc

Subject RE: Green Springs Ranch Reorganization, LAFCO 98-11

Corinne,

Thank you for the information. Yes, we will need an extension to November 2006. Lori Grace

----Original Message----

From: cfratini@co.el-dorado.ca.us [mailto:cfratini@co.el-dorado.ca.us]

Sent: Monday, August 01, 2005 10:20 AM

To: Grace, Lori

Subject: Green Springs Ranch Reorganization, LAFCO 98-11

Hi Lori,

LAFCO approved the Green Springs Ranch Reorganization (LAFCO Project 98-11)

on September 22, 2004 pending USBR signoff. Government Code 57001 allows

one year for completion of proceedings on an annexation, including conditions, unless LAFCO grants an extension. We traditionally extend all

our EID annexations to the month of November each year. If you would like

an extension, please send me a quick e-mail with your request and we will

extend the project to November 2006. This item is on our August 24 agenda.

Thanks, call me if you have any questions,

Corinne

Corinne Fratini, Policy Analyst El Dorado LAFCO www.co.el-dorado.ca.us/lafco cfratini@co.el-dorado.ca.us (530)295-2727 Phone (530)295-1208 FAX

# AGENDA NO. 6 REPORT AND RECOMMENDATIONS OF THE AD HOC PERSONNEL COMMITTEE (SUCCESSION/REPLACEMENT)

## Local Agency Formation Commission COMMITTEE REPORT

Agenda of August 24, 2005

AGENDA ITEM 6: REPORT AND RECOMMENDATIONS OF THE AD HOC PERSONNEL COMMITTEE

#### **BACKGROUND**

The Commission designated an Ad Hoc Personnel Committee at the June meeting to consider issues related to staff succession and replacement. The Committee met on July 22, 2005 and discussed current and anticipated resignations and changes in staffing.

### **DISCUSSION**

Corinne Fratini has resigned and her position is currently vacant. The Executive Officer is empowered to fill the Policy Analyst vacancy, but is reluctant to choose a new employee in light of her anticipated retirement in a few months. The Committee discussed various scenarios for hiring and the potential for personnel problems with some of the options considered. The Committee agreed that seamless continuation of LAFCO programs and services is the most important objective during this transition period.

The Executive Officer agrees to submit a letter of resignation effective January 30, 2006, in order to recruit a new Executive Officer now. The new Executive Officer would be hired instead of a new Policy Analyst. Both the new hire and current Executive Officer would work together for a period of a few months. During the period when both the new Executive Officer and I will be working together, the Policy Analyst position held by Corinne Fratini will remain vacant. This strategy will allow for the transfer of "institutional memory" and will give the new Executive Officer the best possible start in their job.

### RECRUITMENT PROCESS

The Executive Officer is an at-will management position. The Commission has broad discretion in the hiring process. The most likely candidates will come from other LAFCOs, hence the Committee believes it will be unnecessary to contract for recruitment services (head hunter). The current Executive Officer can provide clerical support to the Committee during the recruitment. The typical recruitment process used by most LAFCOs, including El Dorado LAFCO for past recruitments, is generally described as follows:

1. An announcement of the recruitment specifying minimum qualifications, etc., is drafted by staff and approved by the Personnel Committee. The Committee reviews/approves the application forms, including supplemental short essay

questions.

- 2. The announcement is circulated to all LAFCOs, posted on the CALAFCO web site, and distributed to "Jobs Available" and other low cost government job listing sources. It is also distributed to local government agencies in the region, community groups, and individuals who may be interested. The County may agree to post the position on its web site.
- Applications are first screened for minimum qualifications by the Personnel Committee or their designees. The Personnel Committee reviews all applications meeting minimum qualifications, scores the candidates and selects a group of candidates for preliminary interviews.
- 4. The candidates are interviewed by a panel including Personnel Committee members, counsel and/or staff of neighboring LAFCOs.
- 5. The panel scores the interviewees; finalists are interviewed by the full Commission in a closed session, and a selection is made by Commission action.

### RECOMMENDATIONS OF THE PERSONNEL COMMITTEE

- 1. Accept the Executive Officer's resignation to be effective January 30, 2006.
- Direct the Personnel Committee to initiate a recruitment for a new Executive Officer immediately.
- Approve the generally described hiring process described above, or provide other direction to the Personnel Committee.

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# AGENDA NO. 7 ELECTION OF DIRECTORS TO THE SPECIAL DISTRICT RISK MANAGEMENT AUTHORITY

#### RESOLUTION NO. 05-15

# NESOLUTION OF THE COMMISSIONERS OF THE EL DORADO LOCAL AGENCY FORMATION COMMISSION FOR THE ELECTION OF SEVEN DIRECTORS TO THE SPECIAL DISTRICT RISK MANAGEMENT AUTHORITY BOARD OF DIRECTORS

WHEREAS, Special District Risk Management Authority (SDRMA) is a Joint Powers Authority formed under California Government Code Section 6500 et seq., for the purpose of providing risk management and risk financing for California special districts and other local government agencies; and

WHEREAS, SDRMA's Fifth Amended and Restated Joint Powers Agreement specifies SDRMA shall be governed by a seven member Board of Directors nominated and elected from the members who have executed the current operative agreement and participate in at least one of SDRMA's joint protection programs; and

WHEREAS, SDRMA's Fifth Amended and Restated Joint Powers Agreement (Article 7; Board of Directors) specifies that the procedures for director elections shall be established by SDPMA's Board of Directors; and

WHEREAS, SDRMA's Board of Directors Policy No. 2005-02 Establishing Guidelines for Director Elections stipulates director qualifications, terms of office and election requirements; and

WHEREAS, SDRMA's Board of Directors Policy No. 2005-02 Establishing Guidelines for Director Elections specifies that member agencies desiring to participate in the balloting and election of candidates to serve on SDRMA's Board of Directors must be adopted by resolution of the member agency's governing body.

**NOW,** THEREFORE, BE IT RESOLVED that the governing body of the El Dorado Local Agency Formation Commission authorizes the selection of the following seven (7) candidates to serve as Directors on the SDRMA Board of Directors:

(continued)

### OFFICAL ELECTION BALLOT SPECIAL DISTRICT RISK MANAGEMENT AUTHORITY BOARD OF DIRECTORS

### **VOTE FOR ONLY SEVEN (7) CANDIDATES**

Mark each of the seven (7) selections directly onto the ballot. A ballot received with more than seven (7) candidates selected will be considered invalid and not counted. All ballots <u>must be sealed</u> and returned by mail or hand delivery in the enclosed self-addressed, stamped envelope to SDRMA on or before 5:00 p.m., Friday, September 16, 2005.

L. /	Board Member, Trinity County Waterworks District No.1
UZ	GREGORY S. HALL Director of Administration, Rancho Murieta Community Services District
	HAROLD L. GANO  Board Member, Olivenhain Municipal Water District
	KEN SONKSEN General Manager, Sanger Del/Rey Cemetery District
	DAVID ARANDA General Manager, Stallion Springs Community Services District
<u>u</u>	JOHN WOOLLEY  Board Member, Humboldt Waste Management Authority
<b>I</b>	DANA S. MULDER Board Member, Minter Field Airport District
	JOHN C. YEAKLEY General Manager, Bear Valley Community Services District
	ALAN G. DYER Board Member, West Valley Water District
<b>IZ</b>	ANTONIO "TONY" SEDANO Board Member, Local Agency Formation Commission of San Bernardino County
	WILLIAM R. MILLER General Manager, North of the River Municipal Water District
ADOPTED this Commission by	24 day of August , 2005 by the Commissioners of the El Dorado Local Agency Formation the following roll call votes listed by name:
AYES:	Unanimous
NOES:	
ABSTAIN:	
ABSENT:	
	APPROVED:
	Chairperson
ATTEST:	
Clerk to the Co	mmisson

## PROJECT STATUS REPORT LAFCO ACTIVE PROJECTS - AUGUST 2005

PROJEC NUMBE		ANNEXING AGENCIES	# OF PARCELS AT BUILDOUT		CEQA RESPONSIBILIT	Y PROJECT STATUS
02-10	EDH 52 REORGANIZATION	EID (#37139), EDHCWD		53		PENDING APPLICATION REQUIREMENTS
03-03	CARSON CREEK REORGANIZATION	EID (#9114), EDHCWD, EDHCSD		553.97		EXTENSION GRANTED TO 9/5/05 PENDING APPLICATION REQUIREMENTS
04-01	SERVICE REVIEWS - FIRE & EMERGENCY	N/A		N/A	LAFCO	UNDERWAY
04-11	BELL WOODS REORGANIZATION	CPCSD	54	33.7	COUNTY	PENDING APPLICATION REQUIREMENTS
<u>95-04</u>	BELL WOODS SOI AMENDMENT	CPCSD SOI	54	33.7	COUNTY	PENDING APPLICATION REQUIREMENTS
<b>_5-05</b>	BANNON ANNEXATION	EID	1	26	LAFCO	PENDING APPLICATION REQUIREMENTS
05-06	NAEF REORGANIZATION	EID, EDHCSD	2	5.82	LAFCO	PENDING AB 8 AGREEMENT
05-07	CHARTRAW ANNEXATION	EDHCWD	1	40.7	LAFCO	PENDING AB 8 AGREEMENT
05-08	MARBLE VALLEY REORGANIZATION	EID, EDHCSD	425	2,538	COUNTY	PENDING AB 8 AGREEMENT
05-09	BUSD (SILVER DOVE SCHOOL) ANNEXATIO	N EID	1	10	LAFCO	PENDING AB 8 AGREEMENT
05-10	DIAMONTE DEVELOPMENT ANNEXATION	EDHCWD	2	112	LAFCO	PENDING AB 8 AGREEMENT
05-11	FORNI ROAD R.O.W. REORGANIZATION	CITY OF PLACERVILLE	1	4.4	CITY	PENDING FEE WAIVER DECISION 8/24/05
05-12	SOON ANNEXATION	EID	4	17.27	LAFCO	PENDING AB 8 AGREEMENT
05-13	BRIGGS REORGANIZATION	CITY OF PLACERVILLE	2	1.79		PENDING AB 8 AGREEMENT

### LAFCO APPROVED PROJECTS

93-02	SPINARDI	EID #93-01		72.639	LAFCO	APPROVED - PENDING CONDITIONS EXTENSION GRANTED TO 11/05
98-12	GREEN SPRINGS RANCH REORGANIZATION	EID (#98-06), EDHCSD		619	LAFCO	APPROVED 9/22/04 - PENDING CONDITIONS
01-04	BELL RANCH PROPERTIES ANNEXATION	EID (#24364)		116.9	COUNTY	APPROVED 6/22/05 - PENDING CONDITIONS
02-04	POLANCO/SNOLINE MINI STORAGE ANNEX.	EID		1.13	LAFCO	APPROVED 4/23/03 - PENDING BLA REQUIREMENTS
						EXTENSION GRANTED TO 11/05
03-02	EUER RANCH REORGANIZATION	EID, EDHCWD, EDHCSD		154	COUNTY	APPROVED 2/23/05 - PENDING CONDITIONS
						EXTENSION GRANTED TO 11/05
<b>03-1</b> 0	INCORPORATION OF THE CITY OF EDH	N/A		34 SQ. MILES	LAFCO	LAFCO APPROVED 6/8/05 - PENDING ELECTION
04-10	FISHER ANNEXATION	EID	1	0.38	LAFCO .	APPROVED 4/27/05 - PENDING CONDITIONS
04-12	MENTON/ROBINSON REORGANIZATION	CITY OF PLACERVILLE	1	5	CITY	APPROVED 6/22/05 - PENDING RECORDATION
05-03	SILVER SPRINGS REORGANIZATION	EID, CPCSD	258	290	COUNTY	APPROVED 7/27/05 - PENDING CONDITIONS
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### AGENDA NO. 8 OTHER BUSINESS

# Local Agency Formation Commission STAFF REPORT

### Agenda of August 24, 2005

### **AGENDA ITEM 8D:**

### **EXECUTIVE OFFICER REPORT**

This report highlights activities of the past two months. The most significant challenges are in administration and human resources. However, several exciting new projects are in the preapplication stage and I am looking forward to hiring and training new staff.

#### 1. Outreach and Liaison

- Presented a workshop to County planning staff on LAFCO's role as a Responsible Agency, including the Lead Agency obligations to Responsible Agencies. I emphasized ideas to improve communication between the two agencies.
- Attended County Department Head Association meetings
- Presented a 2-hour study session for the Grand Jury regarding LAFCO and related issues; scheduled a follow up meeting with the Government Committee of the Grand Jury to focus on Special District issues.
- Spoke to the Business Alliance regarding the approved El Dorado Hills incorporation and other LAFCO issues

#### 2. Administration

- Set up interim/transition staffing arrangements during Susan Stahmann's medical leave; absorbed work assignments from her desk
- Completed Corinne Fratini's separation and developed an outline for processing for employee separation
- Researched and consulted with counsel regarding Family Medical Leave Act (FMLA) issues relating to Susan Stahmann
- Researched and analyzed financial processes and bookkeeping systems for streamlining and processing improvements in conjunction with our CPA.
- Proceeding with on going training for Wendy Courtade, Office Assistant
- Met with Ad HOC Personnel Committee and prepared materials for their recommendations, contained elsewhere in this packet
- Completed conference registration and reservations for Commissioners attending CALAFCO annual meeting in September.

#### 3. Research and Advisory

- Provided staff support to Chairman Manard regarding agency and internal issues
- Invited staff from County, City of Placerville, and SACOG to attend a Commission Housing study session tentatively set for September 28 at the regular LAFCO meeting.

Executive Officer Report August 24, 2005 Page 2

### 4. District/Agency Support

- Met with EID staff, at their request, for scooping and evaluation of a possible mass annexation of lands within their sphere and also within the Community regions as designated in the County General Plan
- Helped Golden West CSD, Springfield Meadows CSD, Nashville Trails CSD, Answered questions and referred to other

### 5. Proposals and Projects

- Consulted with applicants/landowners for pre-application scooping of five new projects
- Coordinated with Elections to ensure all documents for the EDH incorporation were received and are adequate for the November ballot.
- Coordinated with County Surveyor to resolve boundary clarification questions for the map and legal description of the EDH incorporation.

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Subject: LAFCO Agenda August 24, 2005 From: lafco <lafco@co.el-dorado.ca.us> Date: Wed, 03 Aug 2005 15:01:54 -0700

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### EL DORADO LOCAL AGENCY FORMATION COMMISSION

550 MAIN STREET SUITE E PLACERVILLE, CA 95667 TELEPHONE:(530)295-2707 FAX:(530)295-1208

### NOTICE OF PUBLIC HEARING

Notice is hereby given that the Local Agency Formation Commission will hold a public hearing at 5:30 p.m. or as soon thereafter as possible, on August 24, 2005 in the Meeting Room in Building C, El Dorado County Government Center, located at 2850 Fairlane Court, Placerville, CA 95667, to consider the following items:

Report and Recommendation of the Ad Hoc Personnel Committee; Fee Waiver Request, Forni Road Right-of-Way Reorganization, LAFCO Project 05-11; Extension of Time to Complete Conditions, Green Springs Ranch Reorganization, LAFCO Project 98-11.

Any person may submit oral or written comments. Staff will distribute written comments to the Commission if submitted 24 hours before the meeting. Roseanne Chamberlain, Executive Officer, LAFCO, 550 Main Street Suite E, Placerville, CA 95667. If you have any questions, you may contact the LAFCO office during normal business hours at (530) 295-2707.

EL DORADO LOCAL AGENCY FORMATION COMMISSION

ROSEANNE CHAMBERLAIN, EXECUTIVE OFFICER

MOUNTAIN DEMOCRAT
TO BE PUBLISHED ONE TIME ONLY: August 3, 2005

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PROOF OF PUBLICATION (2015.5 C.C.P.)

**Proof of Publication of** 

NOTICE OF PUBLIC HEARING

### STATE OF CALIFORNIA

County of El Dorado

I am a citizen of the United States and a resident of the County aforesaid; I'm over the age of eighteen years, and not a party to or interested in the above-entitled matter. I am principal clerk of the printer at the Mountain Democrat, 1360 Broadway, a newspaper of general circulation, printed and published Monday, Wednesday, Thursday & Friday, in the City of Placerville, County of El Dorado, and which newspaper has been adjudged a newspaper of general circulation by the Superior Court to the County of El Dorado, State of California, under the date of March 7, 1952, Case Number 7258; that the notice, of which the annexed is a printed copy (set in type no smaller than non-pareil), has been published in each regular and entire issue of said newspaper and not in any supplement thereof on the following dates, to-wit:

08/03

All in the year 2005.

I certify (or declare) under penalty of perjury that the foregoing is true and correct.

Dated at Placerville, California, this day of August 9, 2005.

Signature

